Introduction

Welcome to the U.S. Election Assistance Commission's Guidebook on Successful Practices in Poll Worker Recruiting, Training and Retention

Background and Purpose: The U.S. Election Assistance Commission (EAC) was established by the Help America Vote Act of 2002 (HAVA) to serve as a coordinating center for the nation's election officials. Congress directed the EAC to research and compile a broad spectrum of "best practices" employed in preparing for and conducting elections, drawing upon the collective experience and wisdom of seasoned election administrators and community leaders, and to make these practices and procedures available to all.

This Guidebook is the result of a 17-month applied research study commissioned by the U.S. Election Assistance Commission in 2005, and was implemented through a partnership with IFES, The Poll worker Institute and the League of Women Voters.

This Guidebook presents, for the first time, a framework for evaluating election-jurisdiction administrative practices based on interviews, surveys and feedback from thousands of election officials and other community leaders nationwide. It is, necessarily, a "snapshot" of poll worker recruitment, training and service practices across America in a limited period of time.

This Guidebook is offered as a manual for election-jurisdiction administrators and others who assist in the ongoing effort to train and staff polling places with workers who contribute their time and skills for this fundamental exercise in the American political process. Flexibility is Key: This Guidebook presents a variety of field-tested techniques which can be adapted by election jurisdictions of varying sizes and demographics. Not all ideas and techniques will be relevant to every jurisdiction; the varying



requirements imposed by individual State laws, local regulations and time constraints mean that each jurisdiction must develop its own approach to poll worker training and service. Criteria for Inclusion: Ideas and practices from all sources were subjected to three important criteria for inclusion in this Guidebook: Can the results be measured? Can the practice be sustained in a given jurisdiction over time? Can the practice be replicated elsewhere? An attempt was made to gauge the effort necessary to implement each practice, and to determine the resources required as well as the costs and benefits associated with the practice.

The U.S. Election Assistance Commission hopes that election administrators and community leaders will find this Guidebook a useful source ideas and techniques which they can adapt to the circumstances of their particular jurisdictions.

Approach and Methodology

Within the elections community there is a tremendous wealth of experience and expertise in recruiting, training and retaining poll workers. Over the years, election officials have devised innovative and resourceful methods for meeting the challenge of staffing polls on Election Day. The limitations of time and resources, however, have hampered efforts to share this expertise throughout the elections world. This Guidebook attempts to make that knowledge and expertise widely available.

- Gathering Field-tested Practices. Every practice recommended in this Guidebook has been tested in the field. Likewise the tools, tips and case studies are all derived from the practical experience of election professionals. As such, the contents of this Guidebook are grounded in the realities of current election administration a world of limited time and money, political and partisan controversy and intense public scrutiny.
- Maximizing Available Resources. In seeking to tap the expertise of elections officials, the authors of this Guidebook relied on at least three important sources – The Election Center's Professional Practices Program, National Association of Counties (NACo) Achievement Awards and the EAC's "Best Practices in Election Administration".
- NACo Survey. The authors also relied heavily on a nationwide survey of local election officials conducted in Spring 2006 by NACo, The Election Center, and the International Association of County Recorders, Election Officials and Treasurers (IACREOT). The survey provided a benchmark of current practices of recruitment, training and retention. The survey also provided important leads, guiding the authors to those election officials who are actively raising the standards for poll worker administration with new programs and approaches.

In addition to researching current and successful practices nationwide, the authors sought to gain a better, more complete understanding of the constraints on poll worker programs.

- Focus Groups. The League of Women Voters' Education Fund conducted focus groups across the country with election officials, poll workers, the general public and stakeholders. The final report provided a nuanced picture of the challenges facing election officials. At the same time, the focus-group report provided an important perspective on the motivations for serving, and potential strategies for reaching key audiences with effective recruitment messages.
- Impact of State Laws. The authors were also mindful of the complications imposed by myriad State laws governing who may serve at the polls. A compendium of State requirements compiled and verified jointly by Cleveland State University and IFES (formerly known as the International Foundation for Election Systems) offers a framework for understanding the legal limitations in many States.
- Outside Perspectives. The authors
 worked with the EAC to appoint a working
 group of election practitioners, academics
 and experts in adult learning and
 accessibility and voting rights issues to
 bring important outside perspectives. The
 working group provided feedback on drafts
 at four different points in the project.
- Extra Vetting of Particular Chapters.
 The Guidebook especially benefited from a series of interactive roundtables conducted on such areas as the role of adult learning in poll worker training, community organizations, accessibility issues, bilingual poll worker recruiting, college poll worker projects and recruiting in hard-to-reach communities. The chapters on these topics benefited enormously from the insights and critiques of working group members and roundtable participants.
- Compiling a Variety of Models. The
 description of each practice and tool is
 based primarily on conversations and
 interviews with election officials about their
 programs. Wherever possible, the authors
 tried to speak with election officials from
 both large and small jurisdictions. The

models presented are "hybrids," merging common and universal elements from a variety of specific, individual models.

 Interviews with practitioners covered practical details such as the amount of staff time required, the cost and resources needed – vital information for any election official considering implementing a new program.

Providing a Framework for Evaluating
Practices and Tools. The authors sought
information that would help in evaluating
practices and tools according to three important
criteria: ability to measure, ability to sustain
and ability to replicate. In the interviews with
election officials, we tried to gauge the political
will necessary to implement the project, whether
they had quantified the costs and benefits and
the level of risk involved.

The effort to provide a framework for evaluating the practices is limited by the fact that the survey provides a snapshot in time. We don't have the means to monitor change over several election cycles. Nevertheless, we believe even limited information about the ability to measure, sustain and replicate these practices will greatly enhance the usefulness of the Guidebook for individual users.

Field-Tested in Pilot Jurisdictions. In June 2006, the IFES/PI team selected three jurisdictions to pilot the Guidebook. The jurisdictions chosen were: Milwaukee, WI; Santa Fe, NM; and Hamilton County, OH. Selection criteria included the following: at least one jurisdiction covered by Section 203 of the Voting Rights Act; at least one jurisdiction with a partisan representation requirement; and at least one jurisdiction introducing a new voting system. The participating election offices were both large and small and were geographically diverse.

Sites were asked to test both the contents and the usability of the Guidebook, as well as to implement practices from each of the three sections of the Guidebook and to track the results. Tracking the results gave the IFES-PI team objective, quantified information about the effectiveness of the practices and allowed

us to develop and refine models for use in the Guidebook. The research team decided to take a hands-off approach to the pilot projects in order to replicate the experience of typical election officials who will receive the Guidebook without extensive personal guidance.

In a post-pilot survey of the practices implemented, election officials in the pilot jurisdictions were asked to report on the following:

- Impact on staff
- Impact on budget
- Management challenges
- Sustainability

The survey also asked the election officials several questions to gauge the usability of the Guidebook: Could they find practices to address specific needs? Did they browse the guidebook? Was the table of contents useful?

Snapshot of Pilot Program Successes

Milwaukee, Wisconsin

Chapter 7: Government Employees as Poll Workers. With the support of the mayor and city agencies, 320 management-level city employees were recruited (16 percent of the total number of poll workers). These provided valuable professional assistance in polling places on Election Day. These specialty poll workers brought a high level of management and problem-solving skills to the polling place operations – and contributed to building wider public support for the elections office.

Chapter 10: Offering a Split-Shift Option.

When the election office offered the split-shift option, 350 poll workers chose to take advantage of the option. The election office then recruited another 350 poll workers to cover the second shift. Many of these were new recruits who might have been otherwise unwilling to serve. It appears that many of these new recruits enjoyed their experience, and are now willing to serve the whole day.

Santa Fe, New Mexico

Chapter 1: The General Public. Santa Fe leveraged a relationship with a local reporter, who published a notice about the need for poll workers for three consecutive days. More than 200 people responded to the notice – nearly overwhelming the election office.

Chapter 1: The General Public. Santa Fe posted bright orange poll-worker recruitment sign-up sheets in the polling place. Twenty precincts returned the sheets with a total of 50 names.

Hamilton County, Ohio

Chapter 1: The General Public. Hamilton County developed a method for tracking the source of each poll worker, both new and old. The county tracked the source of each poll worker who worked in the election.

Impact on the Guidebook

- Pilot offices requested specific models and how-to instructions. We searched for existing models. We also were able to use models developed by the pilot jurisdictions in the Guidebook.
- Jurisdictions appeared to be less likely to use the Guidebook to plan a complete overhaul than to make incremental changes over a longer period of time. We changed the Guidebook to include more simple and easy-to-implement changes.

Note on the Terminology and Reference to Specific Jurisdictions:

The immense variety of election terms posed a challenge for the authors. Poll workers are variously called judges, booth workers, precinct officials, board workers and, of course, poll workers. The person in charge of the polling place on Election Day can be called a Precinct Captain, Chief Judge, Supervisor or Presiding Judge, to name just a few. For simplicity's sake, we refer to all workers in a polling place as poll workers.



References to large, medium and small jurisdictions are roughly based on:

- Large: population 250,000 or larger
- Medium: population 50,000-249,999
- Small: population 49,999 or smaller

Hybrid Discussion / Specific Models.

Whenever possible, this Guidebook provides composites gleaned from dozens of interviews on any practice or method, rather than the efforts of specific jurisdictions. However, the many models included in the Guidebook (flyers, forms, tables, etc.) are most effective when presented in their original context, with references.

Table of Contents

Section One: Recruitment	4
Chapter 1: Recruiting the General Public	6
Chapter 2: Recruiting High School Students	18
Chapter 3: Recruiting College Students	22
Chapter 4: Recruiting Bilingual Poll Workers	24
Chapter 5: Working with Businesses	30
Chapter 6: Working with Organizations	34
Chapter 7: Working with Government Employees	38
Chapter 8: Recruiting Poll Workers with Disabilities	42
Chapter 9: Partnerships with Political Parties	46
Chapter 10: Offering a Split-Shift Option	48
Chapter 11: Hard-to-Reach Communities	50
Chapter 12: Statutory Frameworks	54
Appendix	58
Section Two: Training	92
Chapter 13: Training Programs that Work	94
Chapter 14: Planning for Change	98
Chapter 15: Training Tools	104
Chapter 16: Plans and Checklists	118
Chapter 17: Evaluating the Training Program	126
Appendix	130

Section Three: Retention 156
Chapter 18: Evaluating Poll Workers
Chapter 19: Communication Strategies
Chapter 20: Tips for Repeat Service
Appendix
Section Four: Management 192
Section Four: Management 192 Chapter 21: Election-Day Troubleshooters 194
Chapter 21: Election-Day Troubleshooters
Chapter 21: Election-Day Troubleshooters

Section One: Recruitment

Elections depend on poll workers. They cannot operate without the army of citizens who are willing to staff the polls every Election Day.

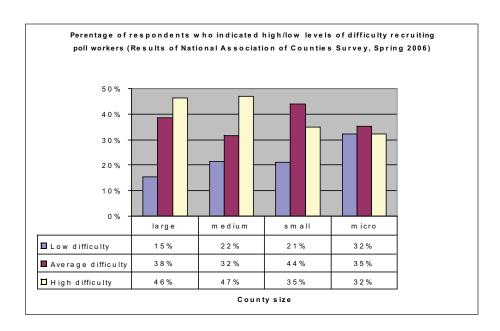
Recruiting poll workers is an ongoing challenge. According to a 2006 survey conducted by the National Association of Counties (NACo), 56 percent of election officials reported that they were unable to fully staff the polls in the last presidential election.

Increasingly, election officials need poll workers with different skills. Under the Voting Rights Act of 1963, for example, many jurisdictions require bilingual poll workers due to the growing numbers of naturalized citizens for whom English is a second language. Since the passage of the Help America Vote Act of 2002, officials seek poll workers who are comfortable with new technology, such as touch-screen voting systems and electronic poll books. As closely contested elections become more common, officials also need poll workers

who can implement increased documentation and security procedures. Following the 2000 election and the passage of the Help America Vote Act, demands on poll worker performance have increased.

Specialty Recruiting

Traditionally, poll workers have been recruited individually. Partnering with intermediary organizations to recruit poll workers is a good alternative. One county is able to recruit 800 of its 4,000 poll workers by partnering with local businesses. Another county recruits two-thirds of its poll workers through intermediaries, a process called Specialty Recruiting. Such strategies can form part of a long-term poll worker recruiting strategy. Election officials are developing long-term relationships with groups which provide workers, rather than relying solely on short-term connections to individual workers.



Track Recruiting Efforts

Since election officials have limited time and money to spend on poll worker recruitment, it is important to track those recruiting efforts which yield the greatest number of quality poll workers. Those election officials who monitor the results of their poll worker recruitment efforts cite three benefits of tracking:

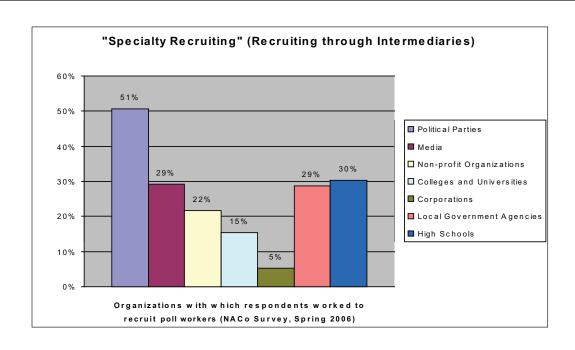
- It determines which recruitment tactics are most cost-effective and makes a strong case for decision-makers to allocate resources to use those tactics.
- It identifies sources of poll workers who possess the skills and background most needed in our changing election environment.

 It analyzes the long-term effectiveness and quality of poll workers recruited by different methods.

Track the percentage of your poll workers recruited through each kind of outreach. Some jurisdictions code their poll worker application forms to indicate where applicants got them. Forms given out at public events have one code; sign-up sheets or applications given out on Election Day have another code; online applications have still another code. These codes are entered into the applicant's file. Some jurisdictions use poll worker management software, but a simple Excel or Access database can add a field in the record with the code indicating how he or she was recruited.

Election officials should use uniform codes. For instance, if one staff member types "Recruited at Democratic Central Committee meeting" and another inputs "DCCC", results will be more difficult to compile. Consider using drop-down boxes such as:

- Already on File / Experienced PWs (Source not known)
- Democratic Party Event
- College Poll Worker
- County Poll Worker
- High School Poll Worker
- Newspaper Ad
- Radio Ad
- Referral from Current Poll Worker
- Registration/Recruiting Postcard Mass Mailing
- Republican Party Event
- Targeted Letter to Individual Voters or Households



Chapter 1: Recruiting the General Public

In This Chapter:

- Tips to Improve Your Recruiting Program
- Recruitment Messages that Motivate Poll Workers
- Printed Materials for Your Recruitment Drive
- Adapting the Program to Your Jurisdiction

What messages recruit poll workers? What messages recruit the best poll workers? How can you get these messages to the right audience? Focus groups conducted by the League of Women Voters' Education Fund in 2006 provide some answers.

Consider the following when planning a recruitment effort:

- The public has limited knowledge of how polling places operate, and many people may not realize that they can serve as poll workers. The first step is to let people know that there is a need and that they are eligible to serve.
- An in-person request will be more effective than a broadcast message, but it's far more labor-intensive. A targeted request made to voters in the neighborhood where poll workers are needed is even more effective.
- Because recruiting is labor-intensive and because the need for poll workers with different skills is increasing, keeping track of recruiting methods is extremely important. You need to know which methods are really bringing in poll workers who meet your needs.

This chapter describes the most common practices used by election officials across the U.S. to bring in potential poll workers. Your challenge will be to put these practices to the test, and to use them strategically given the issues addressed above.

Tips to Improve Your Recruiting Program

• Be specific. When you are developing your message, be specific about your needs. Whether you are drafting a recruitment letter or a press release, include specifics such as "26 people are needed to serve in the Lake Ridge Community" or "57 technology-savvy voters are needed to serve in Ward 6." Citing a specific need lends a sense of urgency to your request.



"One of the major misconceptions I had was, I thought the poll workers worked for the government - that they were sent here by the President - to ensure that I could cast my vote, and they're not - they're average people like my parents who volunteer and give their time so that everyone else can vote."

—Chari Burke, Deputy Clerk of Court Administration, Marion County, Indiana, as stated in the "By the People" movie.

- Target your audience. A general PSA or advertisement may not yield as many responses as an article about the need for poll workers in a newsletter for retired teachers or retired government employees.
- Use your website. If your office has a website, post a
 highly visible notice about the need for poll workers.
 Any internet-based recruitment effort will bring recruits
 who are comfortable with computer technology.
- Create checklists and follow up on each and every lead. Keep track of recruitment calls, and make sure that they were either placed on a team or placed on a stand-by list. Keep a record of people you were unable to place and why. This will help you later to know which recruiting efforts led to placing people on teams and which led to lists of nonplaceable people.
- Be prepared. When recruiting, make sure that you have the capacity to respond to every potential applicant who calls your office. You do not want an applicant to call and not be able to get through to the right person, or to leave a message that is never returned. If you do not have enough staff members to handle a high volume of calls, be sure that an answering machine or voice mail picks up when the phone line is busy. Callers can also be directed to your website to apply on-line.
- Talk with other election officials. You can gain a wealth of information from other election professionals facing the same challenges. Compare notes on what worked and what didn't. Share information on the stipend amounts that you pay your poll workers. Reach out to jurisdictions with a similar number of voters or voter demographics to share similar successes, challenges and solutions. For example, large urban counties and cities will experience challenges similar to other large urban counties and cities.

Recruitment Messages that Motivate Poll Workers

Many election officials remember a time when they could simply appeal to a sense of civic duty to recruit all the poll workers they needed. The demands of modern life make more persistent and targeted approaches to poll worker recruitment necessary.

Recent research suggests that while an appeal to "participate in democracy in action" may motivate some voters, they may not bring in enough people to staff the polls adequately, or not enough people with diverse skills, including technological skills, whom you need in your jurisdiction.



Sample Recruitment Checklist:

- Have we called every poll worker who served in this precinct in recent history?
- Have we called every poll worker who served in a neighboring precinct in recent history?
- Have we called the people who signed up to serve at their polling place in past elections?
- Have we pulled possible volunteers from all voter registration forms and from responses to recruiting messages in sample ballots or other election materials?
- Have we mailed a recruiting postcard to targeted voters in especially hard-to-recruit neighborhoods?

In spring 2006, the League of Women Voters tested various recruitment messages in focus groups drawn from the general public. They found that people were drawn to the following messages:

- "Serving as a poll worker is fun!" Election officials report that longtime poll workers serve repeatedly because they enjoy it. Most poll workers enjoy getting acquainted with and working with neighbors and sharing a potluck meal. (Be careful not to oversell this message. Sitting in a garage or chilly school cafeteria for 12 hours is really not much fun, so be sure to provide tips to poll workers on preparing for the long day, such as bringing snacks and sweaters. Your poll workers will appreciate the heads-up.)
- "You can serve your community" or "Your community needs x number of poll workers...." People respond more positively to a specific need in their community.
- "You will be PAID!" Some potential poll workers will be swayed by the promise of payment. Some poll workers see the volunteer stipend as "a little extra pocket money," while others use it to help pay the rent.

When you are developing your messages, remember that most people know nothing about polling-place operations; you will need to teach them. In addition, consider bringing in representatives from different demographic groups — young professional voters, bilingual voters or low-income voters — to learn what might motivate them to serve.

Printed Materials for Your Recruitment Drive

The Application Form

Create a poll worker application form. The form should request all the information you need about the applicant, including name, address, home phone, work phone, email address, precinct, party affiliation, whether or not the applicant is willing to serve in any precinct in the jurisdiction, language fluency and any relevant physical handicaps or potential legal conflicts, such as employment in the office of an elected official.

The poll worker application form should:

- Fit on one page
- Be clear
- Leave enough room for the applicant's responses
- Be easily duplicated and adapted to fit into a brochure or flyer
- Include information on where to return the completed application or where to access the form online

Tips:

- If the application is a standalone flyer, consider turning the reverse side into a self mailer. Or combine the recruiting message with a voter registration mailing.
- Applications can also be used as a screening tool, providing an opportunity to evaluate the applicant's literacy.

Sample #2. Page 60: LA County's "World of Difference" application

Sample #3, Page 61: Harris County Texas application/brochure combo

Brochures and Flyers

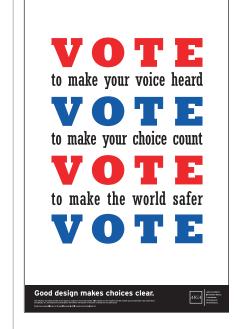
Poll worker brochures and flyers are important for community outreach. If done well, they can be an effective education and recruitment tool.

What you'll need:

- Someone to design the brochure/flyer
- A print shop (or a company that will donate the print job)
- A distribution plan. Consider placing the brochures or flyers in high-traffic locations such as grocery stores, libraries and temporary employment agencies. This can be a low-maintenance way to give you access to many new potential poll workers. Be sure to place your brochures or flyers at community outlets in precincts where you have a particular need for poll workers.
- A message targeted to your jurisdiction. Once you have discovered what messages work for your jurisdiction a specific community need, the stipend or the fun of being part of Election Day — you can incorporate them into all your printed materials.
- Information about what will be required of applicants. This can include pre-Election Day training, as well as the hours they will serve on Election Day.

Tips for Creating Eye-Catching Recruiting Materials

- Create a title for the brochure, flyer or program. Examples of messages currently in use:
 - "Help Carry the Torch. Be a Poll Worker"
 - "Champions of Democracy"
 - "Promote Democracy: Poll Workers Needed!"
 - "Help Deliver Democracy and Make Money Doing It!"
 - "Celebrate Your Freedom: Become a Harris County Poll Worker!"
 - "Serve Your County: Be an Election Judge"
- Use off-the-shelf publishing software to create your own design.
- Use your jurisdiction's print shop to save on printing costs.



- Get a business or organization to donate the printing.
- Recruit a graphic artist (or graphic art student) to design your promotional materials.
- Request a high school art class to develop your materials.
- Ask State/county/municipal departments and community organizations to distribute your materials with their mailings.
- Consider whether or not to specify dates. Specific dates means that the flyer or brochure will quickly become outdated. However, not including specific dates does not provide the reader with a time-frame for responding.
- Consider using two-color printing to make the materials more appealing, although this can increase costs.
- Change your pitch from the general "Poll Workers Needed!" to something specific: how many workers are needed on Election Day, where they are needed and short explanations of what they will be doing.

Common Outreach Tools: Word-of-Mouth Recruitment

Word-of-mouth recruitment is the simplest technique: Ask people in person if they would like to serve as poll workers. Many election officials in small jurisdictions say this method is the only method they need.

Maximize your effort by mobilizing existing networks:

- Encourage current poll workers to recruit additional workers.
- Get on the agenda at local service and social organization meetings, such as local women's clubs and Kiwanis Clubs.
- Invite poll workers to bring a friend to training. Provide a special incentive for those whose friends sign up.

There are some disadvantages, however...

 Word-of-mouth recruitment can be time- and laborintensive. It may not be effective if the people you ask are unwilling to serve where poll workers are needed.

Tips for Your Jurisdiction's Flyers and Brochures:

- If possible, adapt the flyers or brochures to specific communities. Create versions of the flyer or brochures in other languages. Consider creating one version in large font print for potential poll workers whose vision is poor.
- Code the brochure and flyers so you know where they were placed. When volunteers call to inquire about serving, ask them to give the code.

Sample #4, Page 62: Johnson County, Kansas fact flyer Sample #5, Page 63: Johnson County poster

Sample #6, Page 64: King County poster Sample #7, Page 65: Missouri/Truman poster

Sample #8, Page 66: NASS "Help Carry the Torch" poster

- Word-of-mouth recruitment cannot help you reach a more diverse pool of poll workers than you already have. Use this kind of recruitment if you are satisfied with the demographics of your poll workers – age, gender, race, ethnicity, socioeconomic status, neighborhood representation, etc.
- Recruiting poll workers through social networks is effective in jurisdictions of all sizes, but especially so in small communities.

Community Outreach Committees

Create an outreach committee that regularly brings together community leaders and activists to discuss election-related issues, identify new sources of poll workers and provide feedback on the conduct of elections.

Committees can include representatives from:

- Accessibility organizations, (e.g. Center for Independent Living, local chapter of the American Federation of the Blind)
- Chambers of Commerce or business associations
- Churches
- Cultural organizations
- Political parties
- Service organizations (e.g. Rotary Club, Kiwanis)
- Unions and associations (e.g. AAUW, retired teacher associations, college alumni organizations)
- Voter education organizations (e.g. League of Women Voters, NAACP, NALEO, APALC)
- Women's groups (e.g. Junior League)
- Youth groups (e.g. sororities)

For the committee to be effective, a dedicated staff liaison from the committee must continually reach out, provide assistance and monitor recruitment. Consider holding regularly scheduled meetings with agendas which inform and seek feedback from members on all aspects of election initiatives. Community outreach committees can be a good source for new methods of voter outreach, new methods of poll worker training and even new voting systems.

Tips for Public Service Announcements

- Many public-access channels will air PSAs, and some may air poll worker training videos.
- Be specific about your needs.
- Give a phone number to call. Repeat the number.
- Messages for radio and tv should be 28 seconds for 30-second slots.
- Find a professional writer to make the message clear and concise.
- In large urban areas where the media market covers more than one jurisdiction, consider working with colleagues in neighboring jurisdictions to develop a message that works for everyone.
- Have adequate staff who are prepared to respond to phone inquiries. Provide each staff member with a log for recording the recruitment piece the caller is responding to (i.e. news article, PSA, flyer). Direct overflow calls to a voice mail message asking the caller to leave a specific message and/or to apply online.

Internet and Broadcast Email

Use web technology to attract tech-savvy poll workers. Place recruitment messages on websites, and use broadcast email to invite people to serve as poll workers.

Websites

The elections website in most jurisdictions includes a pollworker recruitment message. For the message to be most effective:

- Put it on the home page.
- Give it a clear action title: "Be A Poll Worker!" is clearer than "Democracy in Action" and more compelling than "Poll Worker Information."
- Include specific facts, such as: "It takes 13,000 citizens to run the polls in our county on Election Day."
- Use the same message on the website that you use in print brochures and public service announcements.
- Link your message to additional information, such as:
 - An application that can be completed and submitted online.
 - An overview of the poll worker's duties and the Election Day process.
 - A list of the benefits and requirements.
 - Testimonials from current or long-serving poll workers.
 - Training information schedules, additional materials such as exercises or even online training programs.
- Track new poll workers who came to you via the website.
- Ask other organizations to place the poll worker recruitment message on their websites. Use these messages at strategic times – a few months before elections. Consider asking government agencies, community organizations and clubs, student groups and neighborhood associations to help recruit poll workers.





Email

- Another useful tech-tool for recruiting poll workers is email, but don't become a "spammer." Instead, ask partner organizations to send an email recruitment message to their networks. You may compose a draft message that they can customize. For example, ask a business or government agency to include your recruitment message in one of their regular emails to their employees. Ask community organizations who email their members to do the same.
- Email address lists tend to become obsolete more rapidly than direct-mail address lists. Be sure that the organizations you are working with have a process for keeping its list current. Devise a method to track whether email outreach results in poll worker recruitment.

Additional Tips for Recruitment on the Web

- Consider purchasing ads on search engines (i.e. Yahoo, MSN, Google) that will display when the user searches with election-related terms, for example: Vote, Voter, Register, Election, Elect, Election Day.
- Be sure to protect the integrity and good name of your elections office when you are linking to another organization's website. Examine their website carefully.
 Be sure to approve your message and its placement before it goes on the site. Consider including a disclaimer regarding the connection between the organization and the elections office.
- One election official was experiencing great difficulties in recruiting bilingual poll workers in a certain language.
 She posted a detailed notice on *Craig's List* and was inundated with potential volunteers.

Public Service Announcements (PSA)

Radio and television stations are required to donate air time for public service announcements in exchange for their use of public airwaves. Many election officials have persuaded stations to dedicate some of this time to poll worker

Sample #9, Page 67: "Full-Service" Poll Worker Website (Arlington County, VA)

Sample #10, Page 68: Website where potential poll worker data enters information into the on-line application

Maximizing and Managing Online Applications

Madison Wisconsin City Clerk Maribeth Witzel-Behl shared development plans currently underway to link an online application to her poll worker database. In an effort to entice young, savvy voters to serve as poll workers, the City has developed an online poll worker application. Once an applicant submits his or her application, the home-grown poll worker management system bumps the application up against the appropriate home precinct of the poll worker. If the poll worker team needs a new member, the applicant is advised that they are needed in their home precinct and that someone from the office will be contacting them. If the poll worker team is full, the applicant is asked if they could be willing to travel to another precinct. The system will also prioritize those applicants who commit to serving more than one election.

recruitment. Air time is a valuable commodity, so it is important to make the most of the thirty or sixty seconds you have to state your case!

Make a list of all local radio and television stations. The county public affairs officer can assist you with this. Establish a relationship with each station's Public Service Director. Keep in touch even when you're not desperately trying to recruit poll workers – media staff change jobs at a rapid rate, and you will want to know the person in charge of selecting which PSAs will air. Be certain to include minority and foreign-language radio and television stations.

Some radio and television stations will use their own staff to record the PSA, while other stations will accept pre-recorded PSAs. Producing your own PSA offers you greater creative control, but can be costly unless you have access to production equipment. Seek a sponsor to pay for producing your radio and television PSAs, or consider working with the local college or high school media production classes to create your advertisements.

Media Coverage: Paid or Public Service

Many election officials place paid advertisements in local newspapers asking for poll workers for an upcoming election.

Ads can be extremely effective if properly placed and worded. To catch the reader's attention, include specifics: number of poll workers required, locations to be served, skills required, time commitment.

Sample message:

"Lake County needs registered voters – especially voters who speak Spanish – to work at the polls for the September 12th Primary. Workers will receive a stipend for their service. If you are interested in this opportunity, leave your name, your address, and your telephone number and we will respond promptly."

Sample #11, Page 69: Radio PSA used in the Washington, D.C., metropolitan area

Sample: #12, Page 70: News coverage, Milwaukee Journal Sentinel January 7, 2007

Tips for Media Coverage: Paid or Public Service

- Time the placement of your ads for maximum effect: close enough to Election Day so people have begun thinking about the election, but with time to reply to, screen, place and train all who respond.
- Advertise in small local papers.
 They are likely to be less expensive, and you can target your audience.
- Arrange with the local newspaper to run a humaninterest story about a poll worker. This could be about: the worker who has served longest; the new citizen who is thrilled to be serving his new country in this way, or the high school student who is a first-time voter and wants to serve democracy.

The Telephone

Don't forget the telephone as an outreach tool. Some jurisdictions conduct phone drives to recruit poll workers from lists of registered voters. Phone drives have two big advantages: you can target hard-to-recruit areas, and a personal request usually gets a better response than a broadcast message.

Other jurisdictions use their voice-mail message to urge callers to become poll workers. If you post a recruitment message on your voice-mail system, make sure the message includes directions ("Press 1 for our poll worker recruiter" or "Be sure to ask about serving as a poll worker when you speak to a staff member."). Also, direct staff on handling these calls. Callers who have to make a second call, or are transferred several times, may lose interest.

The Mail: Targeted Postcards and Letters

One jurisdiction reports that a single recruitment letter sent to all registered voters brought in all the poll worker recruits it needed. A mailing allows you to target certain hard-to-recruit areas, but can be labor-intensive if conducted in-house, or expensive if conducted by a mailing house.

Additional Tips

- Target the type of poll worker needed.
- Consider ways to make the mailing stand out from other pieces of bulk mail.
- Use the same recruitment messages used in PSAs and other advertisements.
- Write in a personal, conversational style.
- Make sure the letter includes the requirements to serve as a poll worker.
- Don't forget to mention the stipend.
- Be sure to specify what the recipient should do. If you want the recipient to mail a response card, consider enclosing a self-addressed mailer with the voter's information on a label.
- Ask the school system to send home a recruitment brochure or flyer that you provide. A "parent recruitment program"

Tips for Recruiting from Voter Registration Forms

- This method may require cooperation with the State election office.
- Jurisdictions need sufficient staff to follow up with people who checked the box.
- This tool requires coordination between the voter registration staff and the poll worker recruiting staff. In jurisdictions using poll worker management software, a database query can produce a list of registrants who checked the box.

Pitfalls

 Election officials in focus groups reported that some people may check the box without really understanding what a poll worker does and lose interest when staff follow up.

Tips for Recruiting from Signup Sheets at Polling Places

- Include the sign-up sheets on the polling place set up diagram or checklist.
- Place the sign-up sheets strategically at all polling places.
- Train poll workers to point out the sign-up sheets to all voters.
 Make the sheets eye-catching so that poll workers will pull them out of their supply packages.
- Consider asking for email addresses from potential poll workers as an additional way to follow up with them.

gives access to a younger set of potential poll workers who are engaged in the community. All you need is good rapport with your school administration, and flyers or brochures to put in the students' backpacks. Use a specific and compelling message that tells parents they are needed – and exactly where they are needed – in their community. Arrange to have your flyer distributed on a day when the material will stand out, so it will be less likely to land in the recycling bin.

Double Duty for Voter Registration Forms

A number of States and jurisdictions include check boxes on the voter registration application and change of address form to indicate interest in serving as a poll worker. The checkboxes on the forms lets those who are registering to vote know that they are also welcome and needed to serve at the polls. Others include this information in sample ballot booklets. Some election officials have told researchers that this practice, coupled with word-of-mouth efforts, yielded sufficient numbers of poll workers.

Sign-up Sheets at Polling Places

Election officials have also told researchers that placing signup sheets at polling places can be an effective method of attracting future poll workers. This can be as simple as placing a clipboard with sign-up sheets asking for the voter's name, address and telephone number. Voters can sign up on the spot. Poll workers recruited in this way tend already to know some of their potential colleagues.

Other Recruitment Ideas to Consider

Poll Worker "Draft": The Nebraska Model

One U.S. jurisdiction "drafts" poll workers in a manner similar to that of drafting people to serve jury duty. Nebraska law permits a county to draft citizens to serve as Election Day workers. Citizens whose names are drawn from the list of registered voters must serve in four elections. Any individual ordered to serve as an election official may not be subjected to discharge from employment, loss of base pay, overtime

Sample #14, Page 72: Kansas City, MO Sign-up Brochure at the Polls

Sample #15, Page 73: Montgomery County, MD Sign-up Sheet at the Polls



"You've got to encourage the poll workers to ask voters if they'd like to work the polls. Just having a sign-up sheet didn't prove to be very effective. When we asked the poll workers to help us recruit by encouraging people to sign-up, then we got results!"



pay, sick leave or vacation time and may not be threatened with any such action. A person who fails to report on Election Day can be convicted of a Class III misdemeanor.

In 2000, Douglas County (Omaha) drafted 1,500 of its 2,500 Election Day workers in this way. It was the only county in Nebraska to use drafted Election Day workers in 2000. This practice helped the county reach its recruitment goals, although it is not clear whether this method was approved by the general public. Voters recruited through a draft may be reluctant to serve and may not provide voters with a positive voting experience.

Outsourcing Your Recruitment Efforts

Consider contracting with with professional recruiters – firms or individuals who specialize in filling temporary positions – or a contractor with extensive community contacts to conduct some or all of your poll worker recruitment. Most components of election administration must be carried out in-house because they require election-specific expertise. Poll worker recruitment, however, can be carried out by professional recruiters with little or no expertise in this field. For best results, give your contractor clear directions and a realistic timetable, and provide oversight of their recruiting process.

How to Evaluate an Outsourcing Program

- Use records from previous elections to compare the numbers and types of poll workers recruited on various pre-election occasions.
- Set specific goals for the recruiter in advance. Will the recruiter be responsible for bringing in poll workers from the general public, from certain geographic areas or to speak a certain language? Will the recruiter be responsible for following up with potential poll workers to encourage them to serve in certain areas of the jurisdiction or to encourage them to attend training?
- Track whether recruits brought in by the outside recruiter are any more likely to be placed on a poll worker team, attend training or serve in more than one election.

Tips on Outsourcing Poll Worker Recruitment

- Recruiters can be hired to recruit all poll workers or just one segment, such as bilingual or student poll workers.
- Recruiters can be hired as independent consultants or as temporary staff.
- Recruiters' tasks can include speaking to volunteer groups, staffing booths at public events, developing recruiting materials, or doing poll worker intake duties.
- Depending on the number of poll workers needed, the number of recruiters can range from one to 50.

Outsourcing Poll Worker Recruitment Can:

- Free up staff time and energy for other priorities.
- Tap into a fresh, potentially extensive network of contacts in the community.
- Access expert techniques that bring in new people and retain them for multiple elections.
- Help your recruitment staff pick up new contacts who will energize their efforts next time.

Beware of the pitfalls and challenges to this approach. The cost of outsourcing a recruiting effort may be greater than doing the recruiting in-house. Consider a pilot program, and weigh the benefits.

Chapter 2: Recruiting High School Students

In This Chapter:

- Benefits to High School Recruitment
- Pitfalls and Challenges
- Resources Needed
- Adapting the Program to Your Jurisdiction
- Tips
- How to Evaluate Your Program

High school poll worker programs can be an exciting way to bring new faces into the poll worker pool, as well as to engage young people in their community. The key is to create long-term partnerships with high school administrators and teachers to repeatedly recruit high school students to serve at polling places in their communities.

A number of States have statutes allowing high school students to serve as poll workers. Most of the statutes enable students to serve on Election Day as regular poll workers, helping to set up the polling places, assisting voters in signing in, issuing ballots and helping to close the polls. Other statutory models are more restrictive, and do not permit students to assist in processing ballots.

Some models require that a student be a high school senior, at least 16 years old, and with a minimum grade point average. In most cases, the student must be nominated or appointed by a teacher or principal and must obtain permission from parents or custodians.

Benefits to High School Recruitment

• For Election Officials:

- Students have a commitment to their teachers and parents to serve, and therefore are likely to show up.
- Students are in "learning mode" and will easily grasp complex election procedures.
- Students bring new energy and vitality to a longestablished poll worker team.
- Students are likely to be comfortable with technology.
- Bilingual students can be a great bonus to a precinct team.



"Our young people working at the polls have brought an energy and excitement that is infectious with not only our elderly poll workers, but has also helped change the complexion of the polling location to show that young people are committed."

—Gary J. Smith, Director of Elections and Registration, Forsyth County, Georgia

• For Participating Students:

- Students receive a hands-on community service opportunity.
- Students may receive the poll worker stipend.
- Many teachers offer extra credit to students for attending the training and for drafting a report on their Election Day experiences.
- Participation looks good on college and job applications.
- The community-service element might fulfill a graduation requirement.

• For Participating High Schools:

Teachers have been positive about student poll worker programs because they complement students' in-class civics curriculum.

Pitfalls and Challenges

High school poll worker programs often require:

- Regular communication with administrators and teachers.
- Extra time to prepare students for the voting experience.
- Preparatory steps before a student poll worker can be placed on a poll worker team, including, in many jurisdictions, nomination forms and parental authorization.
 Some jurisdictions have to limit the number of students who could be nominated from any one school because the community surrounding the school has limited poll worker needs.
- Assistance with transportation, if students do not have cars or other transportation to their assigned polling places.

Resources Needed

- A point person at the election office.
- A customized brochure or introductory packet; customized sign-up form.
- Statutory authorization, since most students will not be of voting age.

"The Key to Gary's Success"

Election officials who implement Student Poll Worker Programs say that although the program is a lot of work, it does help to bring new energy and new faces to their Election Day team. But many of these election officials expressed frustration with recruiting enough students to serve before and during the summer months (i.e. primary and special elections).

Gary Smith is Director of Elections and Registration for Forsyth County, Georgia. Forsyth County began its high school program in 2002. By the Primary 2004 election, Forsyth County's goal was to use high school students as one-third of its poll workers... and they succeeded.

Gary attributes customized training as one factor in their success in having a large number of students serve in an August primary. Training the students in a famililar setting with their peers promotes a level of comfort. Making an effort to customize training, and adding a broader civics theme, shows the partnering teacher that the election official is committed to the larger idea of the program - not only to fill poll worker shortages, but to promote lifelong engagement in the voting process.

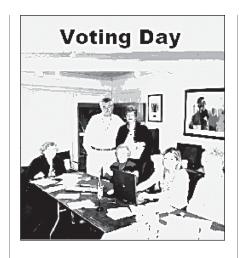
 Authorization from a jurisdiction's Chief Administrative Officer or Board of Supervisors or Directors.

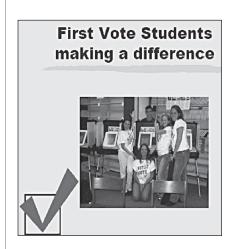
Adapting the Program to Your Jurisdiction

- For jurisdictions which face particular challenges in recruiting poll workers in lower-income areas, a High School Poll Worker Program can be invaluable, especially in those States where poll workers must reside in the assigned precinct.
- Warning!! You may need to use different strategies for elections held when school is not in session.

Tips

- Offer on-site or special training for the students. Poll worker training classes are geared to experienced voters, but many high school poll workers will not be familiar with the set-up of a polling place or how a vote is cast. A customized in-class voter outreach presentation provides an opportunity for students to ask the "big picture" questions in the company of their peers. Some jurisdictions offer on-site training for schools with 20 or more participating students.
- Check in annually with each school and remind them when it is time to recruit again. Also discuss ways to highlight their contributions by publicizing their efforts.
- A good school liaison is the key to success. Your teachers will be your invaluable partners from election to election. The program can be a lot of work for the teacher, who must answer student questions, forward nomination forms, encourage the students to attend training (or host the training) and follow up with students who served. Certificates of appreciation can acknowledge their efforts.
- Bonus Tip: \$\$\$\$! One jurisdiction began to provide the equivalent of a poll worker stipend to the high school teachers who regularly coordinate the program in their community.
- Students can be motivated by learning about other students who have served as poll workers. If possible, provide students with photos and quotes from graduates who participated in the program.
- Some veteran poll workers might not appreciate having a student poll worker on their team. They may assign students an uninteresting task, such as handing out "I VOTED" stickers all day. Suggest to the lead poll worker





Photos Courtesy of Gary Smith, Forsyth County, GA

that substantive or varied Election Day tasks can make a huge difference in the student poll worker's experience.

How to Evaluate Your Program

- Record how many students were nominated and served from each school.
- Feedback from teachers, participating students and poll workers who served with students is critical in assessing the success of the program. Including them in a postelection evaluation of the program can yield valuable insights about the program and ways to improve it.
 Expand your support team by including the parents of participating students.



Chapter 3: Recruiting College Students

In This Chapter:

- Benefits to College Recruitment
- Resources Needed
- Adapting the Program to Your Jurisdiction
- Tips
- How to Evaluate Your Program

College Poll Worker Programs partner with college administrators and professors to recruit college students to serve at polling places on Election Day.

Benefits to College Recruitment

- For Election Officials:
 - Students have made a commitment to their professor and are likely to show up.
 - Students are likely to be comfortable with technology.
 - Bilingual students can be a great bonus to a precinct team.

For Participating Colleges:

Professors often appreciate the opportunity they can offer students.

• For Participating Students:

Students receive valuable hands-on community-service opportunity. Students receive the poll worker stipend, and many professors offer extra credit to students for participating in the program and writing a report on their Election Day experiences.

Resources Needed

 A point person at the election office with brochures and sign-up forms.



EAC Guidebook on College Poll Worker Programs:

A Great Resource!

 The EAC's GUIDEBOOK FOR RECRUITING COLLEGE POLL WORKERS examines formal and informal college poll worker programs across the U.S. from the viewpoint of election officials, college administrators, professors and students.

www.eac.gov

Adapting the Program to Your Jurisdiction

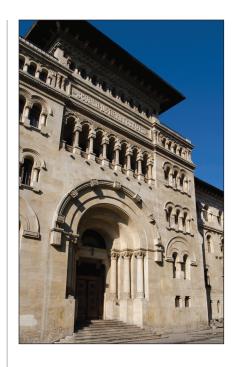
 A College Poll Worker Program can be especially beneficial if they are located in hard-to-recruit precincts and in States which mandate that poll workers must reside in the assigned precinct.

Tips

- Offer on-site training. Poll worker training classes are geared to experienced voters. A customized in-class voter-outreach presentation provides an opportunity for students to ask questions. On-site training means that more time can be spent showing the students what a polling place looks like, explaining its basic functions and offering information on who can vote or serve as a poll worker. Some jurisdictions offer on-site training to schools with 20 or more participating students.
- Check in regularly with colleges and universities, reminding them when it is time to recruit again.

How to Evaluate Your Program

 Feedback from professors, participating students and experienced poll workers who served with students is critical to assessing the program. A post-election evaluation with these stakeholders can yield valuable insights on your program and suggest ways to improve it.



Chapter 4: Recruiting Bilingual Poll Workers

In This Chapter:

- Federal Requirements Regarding Bilingual Poll Workers
- Benefits of Bilingual Poll Workers
- Benefits of Partnering with Civic Organizations to Recruit Bilingual Poll Workers
- Identifying Specific Needs
- Tips
- Innovations
- How to Evaluate Your Program

All adult citizens are entitled to register to vote, to understand the details of the election and voting processes and to cast a well-informed, free and effective ballot. Toward this end, more than 450 election jurisdictions across the U.S. are required to ensure that election information printed in English is also available in one or more other languages.

Nationwide, 466 local jurisdictions in 31 States are required to provide language assistance. Of this total, 102 jurisdictions in 18 States assist Native Americans or Alaskan Natives; 17 jurisdictions in seven States assist Asian language speakers; and 382 jurisdictions in 20 States assist Spanish speakers. Some offer assistance in multiple languages. Many more do this voluntarily.

Federal Requirements Regarding Bilingual Poll Workers

Section 203 of the Voting Rights Act requires certain jurisdictions to make language assistance available at polling locations for citizens with limited English proficiency.

- Section 203 Coverage Formula:
 A jurisdiction is covered under Section 203 where the number of United States citizens of voting age is a single language group within the jurisdiction.
 - Is more than 10,000, or
 - Is more than five percent of all voting citizens, or
 - On an Indian reservation, exceeds five percent of all reservation residents; and
 - The illiteracy rate of the group is higher than the national illiteracy rate



 Every ten years, the U.S. Census Bureau develops a list of Section 203 jurisdictions that is reported in the Federal Register. The 2000 list was posted in June 2002 and can be viewed at:

http://www.usdoj.gov/crt/voting/sec_203/203_notice.pdf.

 Registration and voting materials for all elections must be provided in the minority language, as well as in English.
 Section 203 requires certain jurisdictions to provide bilingual election assistance — including notices, instructions, information and ballots — to citizens who are members of a designated language minority group and who have limited English proficiency.

T Voted! 我已投票 ¡Ya Voté!

Benefits of Bilingual Poll Workers

- Bilingual poll workers provide a valuable service to voters who are not proficient in English. Limited-English voters are able to vote more confidently when they understand the voting process and can make informed decisions on ballot issues.
- Most poll workers welcome bilingual poll workers to the precinct team.
- Bilingual poll workers have told researchers that they enjoy the opportunity to serve their community.
- Assigning bilingual poll workers to a precinct can help it run more smoothly on Election Day. Voters who need extra assistance can slow down the voting procedures.
 A friendly face and a common language spoken by a bilingual poll worker can help streamline such proceedings.

Benefits of Partnering with Civic Organizations to Recruit Bilingual Poll Workers

One way to recruit bilingual poll workers is to work with civic organizations. Recruiting over the phone is generally ineffective. A personal connection – through family, community members or community leaders – is more important.

Election officials who recruit bilingual poll workers do so through presentations and information booths at community centers, job fairs, churches, health fairs and meetings of community-service groups. Election officials also use messages distributed through community-service groups' newsletters. Many election officials have found that partnering with community organizations can be very effective.

Tips for making the most of these partnerships:

- Be specific in your request. Explain the need for bilingual poll workers to community outreach leaders. Tell them what language or dialect is needed, when the poll workers will be needed, the hours involved and duties or positions. Request a specific number of bilingual persons to serve on Election Day.
- Educate your partners. The general public often doesn't know that ordinary citizens can serve as poll workers, that training is required or that materials are available in a variety of languages.
- Be open to community feedback. Community groups can be valuable recruiting partners, and can also provide insightful feedback. You may hear important voting-related community issues that need to be addressed.
- Use the Internet. Ask professional organizations in the community to post your recruitment announcement on their websites or in their e-newsletters.

Identifying Specific Needs

The first step in a Bilingual Poll Worker Program is to identify how many bilingual poll workers are needed and at what locations

A System for Identifying the Need for Bilingual Poll Workers:

- Census Data. This can be found at the local level.
 Unfortunately, such data may not follow precinct lines.

 Some jurisdictions work with Geographic Information
 Systems (GIS) staff or with a vendor to provide assistance in locating demographic information at the jurisdiction level.
- Voter Requests on File. There are several ways election officials can track requests from voters for language assistance:
 - Include a check box on voter registration forms for voters with limited-English proficiency to request translated materials.



- Advertise a designated phone number where an operator with minority-language skills can assist voters whose English is limited.
- **Tracking Voters at Polls.** Consider providing a tally card at each polling place for poll workers to record those voters requesting language assistance.
- Input from Community-based Organizations. If a
 community partner organization suggests that a
 neighborhood has specific minority-language needs,
 ask poll workers to track this over several elections.
 In addition, ask bilingual poll workers to record the
 number of voters they assisted.
- Dialect Surveys. You may need to consider dialects within languages. For example, both Cantonese and Mandarin speakers can read Chinese written characters, but a speaker of Cantonese finds it difficult to understand a Mandarin speaker. Consider conducting a phone or postcard survey of minority-language speakers for whom regional dialects may be an issue. Then place dialect speakers in the precincts where they are needed.
- Other Measures. Consider providing a toll-free or dedicated line so that limited-English voters can call to request language assistance and the location of their polling place. Advertise in minority-community newspapers, and use flyers in the appropriate language announcing that a voter can call a specific phone number to request translated materials.
- Brochures. A brochure in each of the jurisdiction's mandated languages can be helpful. The brochure can advise limited-English voters how to request translated materials, how to request assistance at their polling place and provide contact information of partner organizations which can be of assistance. This brochure can be distributed at community events, through community libraries and schools, etc.

Tips

- Hiring one or more bilingual speakers from the community to recruit poll workers can be one of the most effective ways to recruit bilingual speakers.
- As with the general public, minority-language speakers often do not know that poll workers are needed, how to become a poll worker or the time commitment involved.



Stress to minority-language speakers that they can become poll workers, too.

- Minority-language media (TV, radio) can be terrific partners in publicizing the need for bilingual poll workers. Invite them to press conferences and describe how and where bilingual poll workers are needed.
- Target high schools and colleges attended by bilingual students. Form relationships with administrators, teachers or professors and student organizations. Arrange to make presentations and distribute recruiting materials to bilingual students.
- Target public-sector (county, State, municipal) bilingual employees. Some governmental agencies provide a bonus to employees who speak a second language (court recorders, social workers, health workers) and may be willing to share their lists.
- Consider sending a postcard to current poll workers asking
 if they speak a second language and if they would be
 interested in serving in a polling place where that language
 often spoken.

Pitfalls and Challenges

- Recruiting bilingual poll workers presents all the challenges
 of recruiting other poll workers, plus a few more. Bilingual
 poll workers must also speak English well enough to explain
 election procedures to English-only voters.
- Some voters or even established poll workers may not welcome bilingual poll workers, especially if they feel that only English should be spoken at the polls. To address these concerns, provide information about how important it is that all citizens have the opportunity to fully participate in elections. Remind poll workers that "this is the law."
- Cost: Some jurisdictions have found "Multilingual Voter" (MLV) programs expensive.
- For a glossary of election terms in spanish, visit: www.eac.gov/research_reports,glossary.htm.

How to Evaluate Your Program

 Keep track of voters who apply to serve as bilingual poll workers, and monitor how many are placed on a precinct team. Assess the reasons that some applicants

"It sends a very positive message to the minority language communities when they see staff members in the office who look like them, can speak their language, and can relate to their experiences and concerns. Speaking from personal experience, I have found that it is much easier to recruit and retain poll workers - especially bilingual ones from the minority language communities - when they feel a special connection to a staff member in the office, or when they feel that they would be representing their community by signing up to work at the polls."

—Helen Y. Wong, Language Coordinator, Boston Election Department

Sample #20, Page 78: "ML Requests on File" tracking chart, Los Angeles County (Excel spreadsheet and bar chart) do not actually serve. This may help you adapt your outreach efforts, improve your message and help recruiters improve their results.

- Monitor training attendance by the bilingual recruits.
 Consider phoning a sampling of bilingual poll workers to ask if they found the training valuable or if they have any questions.
- Election Day monitoring is critical. On Election Day have specially-trained troubleshooters, visit a number of polling places to check on operations and to troubleshoot any problems they encounter.

Model A: Media Outreach from King County, Washington's Board of Elections

Model: Working with the Media, Boston CBS-4 "2006 State Elections" August 19, 2006 Yadires Nova-Salcedo, Reporting

(CBS-4) State elections are coming up this September and November, and the city of Boston is expecting as many voters as possible to go out there and perform their civic duty. Now, to make sure that all of the registered voters fully understand the process, the Boston Election Department is looking for poll workers who can speak Spanish and many other languages. CBS 4's Yadires Nova-Salcedo talks with Helen Wong, Language Coordinator for the Boston Election Department. Tune in!

For more information or to get yourself an application to become a poll worker, you can call the Boston Election Department at 617-635-4491. (© MMVI, CBS Broadcasting Inc. All Rights Reserved.)



CBS 4's Yadires Nova-Salcedo talks with Helen Wong, Language Coordinator for the Boston Election Department.

Model: Sample Websites providing translated election materials and voter information:

• San Francisco:

(http://www.herbcaenday.org/site/election_index.asp)

New York: (http://www.vote.nyc.ny.us/)

Los Angeles: (http://www.lavote.net/)

We had to think "out of the box" to meet our bilingual-speaking poll worker numbers, and I'm proud to say in 2005 we had a 92 percent placement for the fall cycle, and for the 2006 September primary we had 100 percent placement for our targeted polling locations. We owe that credit to the TV ad we ran featuring our former Governor Gary Locke, the first Chinese-American governor in the U.S. We paid to have the ads run during the top-rated Chinese television shows on an all-Chinese TV station here in Seattle called AATV. The top rated shows are a soap opera and the 10 p.m. news. The station threw in two additional runs throughout the day as "community service" to their audience.

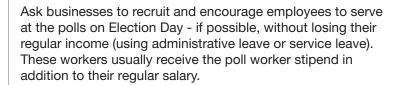
The most success we've had in recruiting bilingual poll workers and placing ads is to have our minority language compliance coordinators do the pitching and recruiting and request additional coverage at no charge as a public service to the community. People are much more eager to help when asked by someone they relate to, or a friend of a friend of a friend. While this is also effective for all recruitment efforts, we've found it essential in recruiting bilingual speaking poll workers."

—Bobbie Egan / Colleen Kwan, King County Elections Division

Chapter 5: Working with Businesses

In This Chapter:

- Benefits
- Pitfalls and Challenges
- Resources Needed
- Tips
- How to Evaluate Your Program



Benefits

Participating companies often contribute to the communities in which they do business. A poll worker facilitator program allows them to give back to the community without incurring additional expenditures (since salaries are already budgeted). Many employees enjoy serving as poll workers, and may be repeat volunteers and also provide word-of-mouth recruitment within their business. Employees who served as poll workers often said they felt a sense of camaraderie in their work place. Some of these poll workers donate their stipend to a community charity, or to a charity relevant to the business.

Participating employees in Franklin County, Ohio, said they enjoyed the break in their routine and a sense of satisfaction from serving and getting to know their community better.

Poll workers who are serving on "company time" have an added incentive to "show up" on Election Day – the reputation of their company is on the line. Election officials report that these poll workers seem especially flexible. They are willing to travel to areas of the jurisdiction where there are last-minute vacancies or where troubleshooters are needed. Some corporate employees like to take on this new responsibility as a challenge, setting the tone for the troubleshooter team.

Corporate Poll Worker Programs can also be an effective way to recruit younger, more technologically savvy poll workers.

Pitfalls and Challenges

 Some corporate poll workers may become impatient if their calls to volunteer do not receive a prompt response. They may also be critical of ill-prepared training programs



if they have participated in high-quality corporate training programs.

- Some corporate poll workers need regular reminders to maintain their involvement and generate ongoing support within the business community. Be aware that your jurisdiction's relationship with some corporatate entities may change with shifts in management.
- Corporate programs can occasionally raise political challenges. For instance, if a participating corporation has an interest in an issue appearing on the ballot, there could be an appearance of impropriety.

Resources Needed

- Point person at election office.
- Brochure or introductory packet with letter to corporate leader or human relations department.
- Poll worker application form.
- Possibly authorization from jurisdiction's Chief Administrative Officer or Board of Supervisors.

Tips

- Ask the local Chamber of Commerce for their support and ideas. Consider sending a joint letter to the Chamber's mailing list, describing the Corporate Poll Worker Program and the requirements for being a poll worker. Encourage businesses to allow their staff to serve as poll workers without having to use personal or annual leave. Providing a brief presentation at periodic gatherings can also yield positive results.
- Engage a high-profile elected official or leader from the jurisdiction (such as a county executive or county supervisor) to serve as spokesperson for the program.
 Such leaders may open doors by sending a letter of introduction.
- Use a long lead time when working with other corporations. Have a brief introductory statement detailing the process the corporations and their employees should follow to get involved, the specific duties of poll workers and the time commitment that will be necessary. After Election Day, report to the corporations how many of their workers served at the polls.
- Tell potential workers if you intend to ask them to travel outside their immediate neighborhoods to serve.



Additional Tips:

- Corporate poll workers may request the opportunity to split a shift. Jurisdictions may want to find a way to make this possible (See Chapter 10: Split Shifts).
- Competition can add to the success of the program. For example, in one county, the regional banks began to compete among themselves to provide the most poll workers. Election officials may try a pilot program with two competitive businesses.

- Offer on-site training. This not only makes volunteering easier for employees, but also allows an additional opportunity to recruit from the company. Some jurisdictions provide on-site training if the participating company supplies 25 or more poll workers.
- Create a catchy title for the program. One jurisdiction calls its Corporate Poll Worker Program, "Champions of Democracy."
- Check in annually with each corporation and remind them when it is time to recruit again. Discuss ways to highlight their contribution by publicizing their efforts both internally and externally.
- Allow corporation employees to wear attire with the company logo. In Franklin County, Ohio, some companies made shirts especially for this program.
 The Columbus Dispatch had shirts made with "Columbus Dispatch, Champions of Democracy" on them.
- Consider publicly recognizing every participant in the program with an ad in the local paper and a certificate to the corporation.

How to Evaluate Your Program

- Create a field in your database to track which businesses or corporations provide potential poll workers, and the employees who serve on Election Day. Participating corporations may set up their own database and submit it periodically to the election official throughout the recruiting period. Corporations may use the information to monitor which employees served on Election Day, and to recognize them.
- Distribute a survey to participants asking for feedback on how to make the recruiting and training more effective.
 Be sure to share feedback with your contact person at the corporation or business.

Sample #21, Page 79: Making Voting Popular (MVP) Thank you letter to corporate partner, KS/MO

Sample #22, Page 80: Champions of Democracy Letter to Participant, Franklin County, OH

Sample #23, Page 81: Certificate of Completion Wayne Community College, City of Detroit, MI



"I was so very grateful that my company made it so easy for me to get training and to be able to participate, giving us the day off, and making it so convenient for us to participate."

—Molly Miller, American Electric Power Company, Columbus, Ohio, "Take a Day for Democracy" video.

Chapter 6: Working with Organizations

In This Chapter:

- Benefits to Working with Civic and Charitable Organizations
- Resources Needed
- Pitfalls and Challenges
- Adapting the Program to your Jurisdiction
- Tips
- How to Evaluate Your Program

Civic and charitable organizations, whose members are dedicated to community service, can be valuable sources of poll workers.

One model is to ask one organization to recruit enough poll workers to fully staff one or several polling places. Some jurisdictions refer to this as the "Adopt-a-Poll" model. Organizations tend to prefer this approach because their members can serve together and can advertise their presence by wearing the group's non-partisan insignia. Another model is to ask the organization to help with your general recruitment efforts. A third model is to arrange for the organization to receive their poll workers' stipends as a donation. This is a popular fundraising tool.

The more specific your request for help, the more likely you will get a positive response. Explain the need for poll workers to the community-service chairperson. Give specific details: when, why, duties and positions and equipment required. Request a specific number of people to serve on Election Day. Explain your expectations clearly and thoroughly.

It may be necessary to educate the civic group on the role of and need for poll workers by speaking at one of their regular meetings. The general public is often unaware that ordinary citizens can serve as poll workers or that training is required.

Benefits to Working with Civic and Charitable Organizations

- Increase both poll worker recruitment outreach and the number of polling places that are fully staffed on Election Day.
- Increase community awareness of the need for poll workers and their functions on Election Day and about election administration in general.



"The motivational message that would work best with us as members of Rotary is that we would really be filling a need. We would also need to know where you need us and what you need us to do."

—Carol Foley, District 7610 Rotary International Increase the effectiveness of all your recruitment efforts as you develop and communicate targeted recruitment messages.

Resources Needed

The current resources of your elections office will be sufficient as you develop and test this program. Eventually you may decide to dedicate staff to civic and charitable organization recruitment.

Pitfalls and Challenges

- Maintain your relationship with the organization between elections. Ask for feedback on their members' experiences as poll workers and on the training they received. Attend the group's general meeting to report on Election Day and effectiveness of their participation. Be sure to thank them for their help. Send a quarterly newsletter describing your activities.
- Sometimes a group will promise more than it can deliver.
 This could leave you in a bind at the last minute. Initially,
 test this program at one or two polling places. Build this
 relationship over several elections.
- Finding civic, community and charitable groups with whom to partner can be difficult. A community volunteer center or the local Chamber of Commerce can be a helpful resource. One jurisdiction made a successful start by reaching out to churches, which often serve as polling places.

Adapting the Program to Your Jurisdiction

- Recruiting poll workers from civic and charitable groups may be easier in larger jurisdictions, which are more likely to have a volunteer center with contact information for all the nonprofits in the area.
- In most jurisdictions, it will be necessary to talk to many people to discover organizations you don't know. Look for civic groups, fraternities and sororities (undergraduate and graduate chapters), college and university alumni clubs, professional associations, auxiliaries, church groups, neighborhood associations, interfaith groups, civil rights groups, social and dance clubs, youth athletic organizations (to reach the parents), running, biking or rowing clubs.

Here's what civic groups and volunteer centers want election administrators to know about recruiting poll workers from charitable organizations:

If you want us to work for you, tell us . . .

• Why you need us

Members of civic groups want to serve the community, but don't know much about what's involved in casting a ballot. Explain how they fit into the big picture.

 What you need us to do, when, and where

The more specific you are the better, so people can assess their ability to fulfill a commitment before they make it.

How we will know what to do

Most people will appreciate training because they want to do a good job, uphold the good name of their organization and make a difference.

Who we will work with and report to

People want to do a good job and to be able to solve problems. Knowing the chain of command reassures them that they won't be "making it up on the fly."

Tips

- Develop a strong working relationship with a few groups at first, and hold strategy meetings to anticipate problems and solutions. This will foster commitment from the groups and provide good information for reaching out to other groups.
- Require from potential poll workers from civic groups what you require of any poll worker – complete applications, meet eligibility requirements, take the training course, submit an evaluation or time sheet, etc.
- Ease the organizations into your jurisdiction. In the first year, place the groups' recruits in precincts where they can work with, and learn from, experienced poll workers.
- In a "Help Wanted" section on the election jurisdiction's website, include a description of the program, requirements for participating organizations and individuals and forms that must be submitted.
- Be careful not to displace established teams of long-serving, knowledgeable poll workers with new teams from civic organizations. One jurisdiction mixes new and seasoned poll workers. Another jurisdiction lets a civic group "fly solo" after working one election with an experienced team.

How to Evaluate Your Program

Monitor poll workers provided by civic and charitable groups. On Election Day, have specially trained and experienced poll workers serve as roving troubleshooters. Such persons can visit a number of polling places to check on operations and deal with any problems they encounter. Consider hosting a post-election meeting with representatives of the groups to solicit their feedback.

Sample #24, Page 82: Letter to Churches, Cuyahoga County, OH

Sample #25, Page 83: Sample Notice for Church Bulletin, Cuyahoga County, OH

Sample #26, Page 84: "Make Voting Popular" Recruiting Letter to Participating Organizations, Kansas, MO Metropolitan



"We provide one poll worker for each precinct to operate our laptop computers to handle voter verification, address changes, polling place directions, etc.
County gives them time off for the training. They take a personal day off on Election Day but are paid by our office to work Election Day."

—Bill Cowles, Orange County, FL

In This Chapter:

- Benefits
- Pitfalls and Challenges
- Resources Needed
- Innovations
- Tips
- How to Evaluate Your Program

The public sector is a good source of poll workers. Recruiting them is especially effective where Election Day is a State holiday (usually General Election only) or where county employees can work at the polls on Election Day. In both cases, public-sector employees are not required to use personal or vacation time to serve as poll workers, and they have the incentive of receiving both their regular salary and the poll worker stipend.

- Recruiting tactics include putting flyers in paycheck envelopes, posting flyers around common spaces, setting up recruitment tables in cafeterias and sending emails.
 Usually, employees must obtain their supervisor's approval.
- "County Poll Worker," "City Poll Worker" and "State Poll Worker" programs are popular with employees, and provide participants an opportunity for community service.

Benefits

- Benefits for Participating Employees. Employees enjoy
 the break in their routine and derive a sense of satisfaction
 from serving their community.
- Benefits for Election Officials. Public-sector employees who have applied for and obtained approval from supervisors to serve have an added incentive to show up on Election Day.

Public-sector poll workers may be willing to travel to areas where there are vacancies or a particular need for trouble-shooters. Some public-sector employees like to take on this new responsibility as a challenge, setting a tone for your troubleshooter team.

Public-sector poll worker programs can be an effective way to recruit younger, more technologically-savvy poll workers. Public-sector employee programs may also be a good source of bilingual poll workers.



Resources Needed

- Point person at the election office
- Brochure or introductory letter with information packet to agency director or human relations department
- Sign-up form
- Authorization from your jurisdiction's Chief Administrative Officer or Board of Supervisors/Directors

Pitfalls and Challenges

- Government-employee poll worker programs can take time to set up. Relationships with relevant public sector managers require regular communications to maintain collaboration and generate ongoing support.
- Public-sector employees may seem no more willing than neighborhood-based poll workers to go to a polling place other than their own.
- There will be natural attrition. Public-sector employees retire, leave public service or go on long-term leave.
- Public-sector managers need assurance that there will not be a drain on critical agency functions on Election Day.
- There could be a real or perceived conflict of interest if an employee is a political apointee. Check the law in your jurisdiction.
- Be aware that in some jurisdictions, government employees may be expected to take a day off to help with get-outthe-vote activities.

Innovations

- Some jurisdictions are so supportive of the recruiting effort that department or agency VIPs volunteer to serve as poll workers, allowing a jurisdiction's VIPs and department heads to lead by example.
- Employee "IT" staffers can be great troubleshooters, serving in the early morning to get polling places up and running and as evening support for closing polls or getting results to counting centers.



Tips

- Flyers included in employee paycheck envelopes often get better results than posted or hand-distributed ones.
- Engage a high-profile elected official or political leader to serve as spokesperson for the program. These leaders may open doors by sending a letter of introduction for the election official to follow up.
- Prepare a brief statement detailing poll worker duties, time commitments and that they may be asked to serve outside their own neighborhoods. Report to the agencies whether their employees actually served on Election Day.
- Offer on-site training. This not only makes volunteering easier for the employees, but it also allows for an additional opportunity to recruit from the government agency.
- Check in annually with a representative at each public agency and remind him or her when it is time to recruit again. Discuss ways to highlight their contributions by publicizing their efforts both internally and externally or invite them to a post-election recognition event.
- Incumbents may not serve as poll workers if they are on the ballot.
- Some department or agency VIPs serve as poll workers, leading by their example.

How to Evaluate Your Program

- Create a field in your database to track which agencies
 provide potential poll workers and which of these employees
 serve on Election Day. A participating agency may set up
 a database and make it available to the election official
 during the recruiting period, or access your database
 to verify which of its employees served on Election Day.
- Distribute a survey to recruits, asking for feedback on how to make the recruiting and training more effective. Share the responses with the contact person at the agency.

Sample #27, Page 85: Milwaukee's City Mayor letter to City Managers

Sample #28, Page 86-87: Board of Commissioners Resolution creating a County PW program, Cuyahoga County, OH

A stumbling block for some counties has been eligibility for overtime for public-sector poll workers. Several County Counsels have advised that "employees.... would not be eligible for overtime as they would be considered 'occasional and sporadic' employees for purposes of the Fair Labor Standards Act" (FLSA.).

In This Chapter:

- Benefits of Recruiting Poll Workers with Disabilities
- Resources Needed
- Pitfalls and Challenges
- Innovation
- Tips for Successful Implementation
- Evaluation

The Help America Vote Act (HAVA) contains provisions and funding to ensure that voters with disabilities can cast their ballots privately and independently at the polling place on Election Day. Election jurisdictions are spending millions of dollars on voting equipment that ensures accessibility to the polling place and the voting process.

Encouraging citizens with disabilities to exercise their right to cast a secret ballot, election officials need to take other steps to make the polling place accessible and welcoming. Employing physically-challenged poll workers sends a strong message to all voters that they are part of the democratic process.

If recruiting and hiring poll workers with disabilities seems daunting, consider this: most election jurisdictions already employ poll workers with disabilities. Most disabilities are invisible to the average person. But given the average age of poll workers, many will already have mobility and vision problems. If your voter registration records indicate voters with disabilities, you could send a recruitment notice to those voters. (If your current voter registration form does not ask for this information, request a change in the design of the registration form.)

There are two models for recruiting poll workers with special needs. Both methods require developing a good working relationship with community agencies.

- Form a partnership with an agency or organization serving disabled citizens and conduct your recruitment effort among clients or members.
- Reach out to local organizations and agencies that work with voters with disabilities.

Benefits of Recruiting Poll Workers with Disabilities

 Poll workers with disabilities can provide guidance to election officials on techniques for serving disabled voters.



For example, one of the biggest challenges in implementing the new, accessible equipment is training poll workers to provide assistance with the audio ballot. Ask for input from your special-needs poll workers on how to give practical assistance with the audio ballot.

- Poll workers with disabilities can educate other poll workers on making the polling place layout and voting equipment more accessible.
- Recruiting poll workers with disabilities can build goodwill in the community, particularly among voting-rights advocates.
- A targeted campaign to recruit poll workers with disabilities

 those who have limited vision or mobility as well as
 people with cognitive disabilities can not only broaden
 your poll worker pool, but increase your outreach to voters
 with disabilities as well.

Resources Needed

- Good working relationship with a protection and advocacy program or other advocate for people with disabilities
- Resources for converting written materials into an accessible format
- Staff time

Pitfalls and Challenges

- The training and polling sites must meet accessibility requirements.
- Poll workers with physical limitations may require transportation to and from sites. Even if they are able to arrange their own transportation, it is important to let them know their assignments as early as possible.
- Training materials must be available in alternative formats.
 Many persons whose vision is limited have computers with features that allow them to "read" documents, so post your training materials on your website.

Another option is to purchase a document reader and make it available at the elections office. Alternatively, a local library with reading services for persons with limited vision could assist in making written materials accessible.



- Persons with disabilities may be intimidated by the prospect of extensive public contact, or by finding themselves in the public eye. Give these poll workers a choice of job descriptions and ask them what tasks they feel they can perform best.
- Polling-place supply bags will need to include tools to provide an accessible work environment. Examples include: Q-tips or pencils with erasers for touching target points on a touch-screen voting machine; handheld magnifying devices for reading paper ballots and check-in rosters; and pen or pencil grip enhancers.



Tips for Successful Implementation

- Poll workers with disabilities may need extra time to make travel arrangements prior to Election Day, so it is important to let them know their assignments early in advance.
- Libraries can be a good resource for tackling the challenge of making written materials accessible. Many libraries have reading and recording services for persons who are blind or visually impaired.
- Provide impaired poll workers with a list of various pollingplace job descriptions and ask what tasks they feel they can best perform.

Evaluation

Designing an effective recruitment program for poll workers who are disabled will probably require more than one election cycle Document the experience of these poll workers and the obstacles they encountered during the recruitment process.

Chapter 9: Partnerships with Political Parties

In This Chapter:

- Benefits to Partnerships
- Pitfalls and Challenges
- Tips
- Innovation

Some States have laws requiring political parties to supply names of potential poll workers to the election jurisdiction, and the election official must use the lists provided by political parties as a starting point for staffing precincts.

Other States and jurisdictions make such agreements informally. State or local officials request names, addresses and phone numbers for potential poll workers from political party directors.

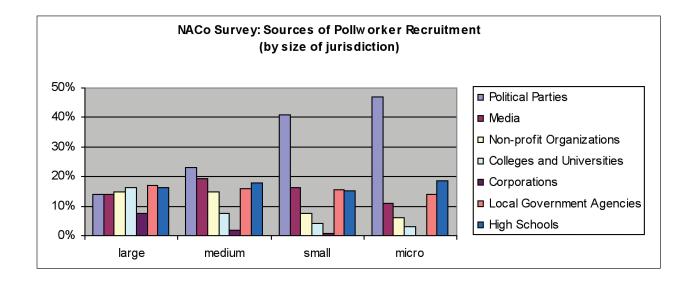
Lists of potential poll workers supplied by political parties may not be especially productive. The chart below suggests that counties with small populations may have greater success with this recruitment process than larger counties.

Benefits to Party Partnerships

- Maintain a balanced pool of poll workers from each party
- Create or maintain a good working relationship with the political parties.







Pitfalls and Challenges

- Some political parties use Election Day poll service as a patronage job for the party faithful, not necessarily appointing those most qualified and willing to serve.
- Party representatives may be tempted to work for the success of a particular candidate.
- Political party lists may be submitted too late to be of use.
- Political parties often want members and others to serve as observers.
- Political-party poll workers may only want to work in highstakes elections and may not be reliable components of a long-term election team.

Tips

- Hire representatives from the major political parties on an as-needed basis, and pay them to assist in recruitment.
- Let the parties handle the primary recruitment efffort.
 This will allow the election officials to select those people with appropriate knowledge, skills and abilities.

Innovation

- One county sends the party chairs blank recruitment list forms and lists of those who served in the previous election. The party chairs send these lists to its precinct committee representatives, who recommend people to fill the poll worker slots. The precinct chairs send their lists back to the party chairs, who return them to the election office by a cut-off date. The election office staff fills the empty poll worker positions from these lists.
- One large county sends a reminder letter to the local party chairs close to the election, giving the numbers of poll workers needed at what locations.



Chapter 10: Offering a Split Shift Option

In This Chapter:

- Benefits of Offering Split Shifts
- Challenges and Pitfalls
- Tips
- A Tale of Three Jurisdictions

Many people find that the long hours required of poll workers are a deterrent to service. Some election officials allow poll workers to work split shifts to remedy this problem.

Split shifts (which allow poll workers to serve fewer hours on Election Day) are complex and sometimes controversial. Although voters and poll workers express support for offering split shifts, most election officials from large jurisdictions feel split shifts are risky and create administrative difficulties. Election officials from smaller jurisdictions say that split shifts are invaluable. Election officials need to weigh the advantages and disadvantages of split shifts.

Benefits of Offering Split Shifts

- Poll workers should be more alert during their entire shifts.
- Many poll workers and potential poll workers are interested in exploring the option. It can be an important recruitment tool.

Challenges and Pitfalls

- Poll workers for the later shift may not show up to replace those who are scheduled to leave.
- Split shifts could compromise the integrity of election processes, since the chain of custody will be interrupted.
- Poll workers interested in splitting a shift may assume that the election official will recruit a partner for their shift.

A Tale of Three Jurisdictions

"Split Shifts are Too Risky and Too Hard to Administer."
"Jurisdiction One" is a composite of the many large
jurisdictions that either have attempted but abandoned
split shifts for reasons listed above in Pitfalls and Challenges,
or never tried split shifts due to security concerns. The
counties of Arlington and Charlottesville, Virginia, both

tried split shifts but found it was too much work without



Tips

- Require each poll worker to recruit his or her own partner to work the other shift.
- To ensure accountability, create a database for recording who worked and what hours they served.
- Split shifts can complicate
 efforts to evaluate individual
 poll worker performance. For
 example, if two poll workers
 administer provisional ballots
 – one in the morning and
 one in the afternoon you need
 a mechanism for associating
 each provisional ballot
 application with the poll worker
 who handled it.
- Where split shifts are allowed, the lead poll worker at each polling place must work a full shift for the sake of accountability and chain of custody.

any clear benefits. Los Angeles County offers the split shift option, but it is rarely used because interested poll workers shy away when they are told they must find their own partner, split the poll worker stipend and remain in the polling place if their partner does not come to relieve them.

A Rocky Start. New Milwaukee Election Director Sue Edman experienced a challenging first election with a split-shift option in her September 2006 primary. She offered the option to 1,500 poll workers. Roughly 500 – mostly new poll workers – opted to try it. The election office was deluged with calls asking the election department to find someone with whom to split a shift. Things went more smoothly in the November 2006 election, so the department plans to continue to offer the split-shift option.

Madison, Wisconsin City Clerk Mary-Beth Witzel-Behl reports that half of the poll workers in her 76 locations choose split shifts. She advises any election official seeking to pilot a split-shift program "to give the public a chance to hear about it and give it more than one election to get the word out. Develop technology that supports what you're trying to accomplish. Another tip: Don't allow all poll workers to split a shift — we required a minimum of three all-day poll workers to be present from open to close, including the Supervisor."

"Split Shifts Ensure Fresh Faces and Smooth Operations." In the districts around and including Burlington, VT, election officials have experimented over the years with different shift lengths. Each town has a local election authority called the "Board of Civil Authority," which is made up of the Town Clerk, three or five Board members or members of the City Council and five to 15 Justices of the Peace. This helps get the word out that it is everyone's responsibility to assist on Election Day.

They also answer many questions about split-shift duties.



Chapter 11: Hard-to-Reach Communities

In This Chapter:

- Pitfalls and Challenges
- Recruitment Strategies
- Other Recruitment Strategies
- Case Study
- Statutory Frameworks for Recruiting
- Requirements and Recruiting
- Evaluation

Election officials often say that recruiting poll workers from a jurisdiction's economic extremes is especially challenging. To learn more about poll worker recruitment in hard-to-reach communities, the EAC convened a roundtable discussion of 14 election officials from jurisdictions across the country. Most of the officials represented large cities or counties and identified a variety of characteristics of hard-to-reach communities present in their jurisdictions. Several participants identified a pattern of vacancies over several election cycles in precincts that:

- Have extreme poverty or extreme wealth, and sometimes both
- Have highly mobile populations
- Have a great majority of voters registered as members of one political party
- Require bilingual poll workers

Pitfalls and Challenges

- Some States require that poll workers reside in the precinct, city, county or State in which they will serve.
- It is often difficult to keep poll worker teams politically balanced, in accordance with the jurisdictions' laws, policies and political culture.
- Poor recruitment lists and lack of management tools make it difficult for election officials to gather data for assessing the skill sets and performance of existing or new poll workers.
- It is often difficult to persuade potential poll workers to travel beyond their own neighborhoods.



• There can be difficulty in complying with the Voting Rights Act, especially in recruiting bilingual poll workers.

Recruitment Strategies

Election officials use a variety of creative approaches to overcome recruitment challenges in hard-to-reach communities, but no one is able to identify a "silver bullet."

Many officials follow local regulations governing the composition of poll worker teams. Some, frustrated by rigid rules, have sought legislative remedies. Still others have forged strong working relationships with other public agencies – for example, traffic control, public schools, community college, mayor's office and county commissioners – to recruit poll workers. Some have raised the bar on training while also building a sense of community among poll workers.

Other Recruitment Strategies

- In jurisdictions with rigid residency requirements or political-party balance problems, officials have used voter registration rolls to send targeted recruitment flyers. Depending on the precinct, the flyer might highlight the stipend, the training, or appeal to civic duty to motivate people to respond.
- Jurisdictions with county residency requirements enable officials to recruit people willing to travel outside their precinct to serve. Some officials provide transportation from a central location, or additional stipend to cover travel costs.
- Consider offering additional monetary incentives. In some cases, offering a bonus to a new poll worker from a particular neighborhood might entice someone to serve. In other cases, offering a significant amount of money to an experienced poll worker who is willing to travel to a hard-to-recruit community has proven effective as a short-term solution.
- Coordinate school and election calendars so that schools are closed on Election Day. Schools can serve as polling places, and teachers, staff, and high school students can be recruited to serve as poll workers.
- Hire recruiters from specific hard-to-reach communities
 who are connected to local churches, schools, universities
 or community organizations such as the neighborhood
 association, tennis club or local tribal organization.

Some jurisdictions with particularly hard-to-recruit communities have developed Election Day plans that include dispatching "specialty poll workers" to the critical vacancy areas. These specialty poll workers can include city or county employees who are familiar with the area, or who are willing to be deployed in teams, working on the "buddy system."

- Develop relationships with local media, such as community newspapers (often distributed free), newsletters and list serves to publicize service opportunities.
- Seek assistance from community leaders, including church pastors, school administrators, teachers and union representatives. Ask them to recruit a number of skilled poll workers from their group. (See Chapter 6 for more information).

Case Study

Motivated by a transition to a new voting system, one jurisdiction devised a plan to remedy its chronic lack of high-quality poll workers. Building on their own connections, election officials aggressively reached out to the community leaders — church pastors, school district administrators, city managers and union organizations. The results were as follows:

- High-level staff met with 20 church pastors and requested them to recruit skilled poll workers from their congregations. The pastors made appeals in their church bulletins and from their pulpits. This effort resulted in 400 new poll workers.
- Election officials met with the CEO of the Detroit Public School system to discuss the possibility of recruiting teachers as poll workers. The CEO not only agreed to support the effort, but also sent a memo to all the system's teachers, as well as an email blast. This effort resulted in 400 more poll workers.
- Election officials met with the local UAW and requested assistance in finding poll workers with a specific skill set. This effort brought in 150 to 200 poll workers.
- The Detroit Mayor's office was supportive and issued an email blast to the 8,000 city employees encouraging them to serve.

"We are already working to sustain these successes, and that is the key. For example, immediately after the election we designed certificates of appreciation for our pastors and we delivered them in person in front of the congregations. Demonstrating this personal appreciation to the gate keepers makes a big difference."

—Daniel Baxter, Office of the City Clerk of Detroit, Michigan)

Chapter 12: Statutory Frameworks

In This Chapter:

- Statutory Frameworks for Recruiting Poll Workers
- Requirements and Recruiting
- Evaluation

Statutory Frameworks for Recruiting Poll Workers

State laws sometimes impose additional constraints on those who may serve on Election Day. The results of a 2006 survey of State poll worker requirements conducted for the EAC, however, suggests, that local election officials have some discretion and flexibility in meeting these requirements. The following discussion of legal requirements and how they may affect poll worker recruitment, training and retention offers tips on how to work within these constraints. In some States, local election officials may want to consider joining forces to lobby for loosening the rules.

Requirements and Recruiting

Three requirements likely to create impediments to specialty recruitment strategies are:

- The poll worker must be a registered voter either in the jurisdiction or the precinct where he or she serves.
- The poll worker must be at least 18 years old.
- The poll worker must be affiliated with and/or nominated by a political party.

Residency requirements. These not only reduce the pool of potential poll workers, but can undermine the effectiveness of recruiting notices such as public service announcements or newspaper ads that may reach an audience living in other jurisdictions. If people take the time to respond to an ad only to learn they do not qualify, they will be less likely to respond to subsequent recruitment notices.

The following practices can help address residencyrequirement issues:

 If you are considering specialty outreach programs, such as with corporations or civic groups, educate your partners at the outset about residency and other requirements.

According to EAC research on State poll worker requirments:

Approximately 30 States have statutory preferences for poll workers to be residents of the precincts in which they work... California, allows any State resident to be a poll worker anywhere in the State. Six States [Arizona, Alaska, Colorado, Maryland, Minnesota and Virginia] will allow any State resident to be a poll worker anywhere in the State if there are insufficient numbers of county residents available.

- Keep a list of which precincts need poll workers and publicize these needs in any broadcast messages or advertisements. Volunteer recruitment experts say that citing specific needs, such as the number of poll workers needed for a specific polling place or neighborhood, will improve the response rate.
- Implement in-precinct recruiting methods. Such methods include training experienced poll workers to ask voters to consider becoming a poll worker, posting a sign-up sheet in the precinct, or mailing a special recruitment notice to voters in those precincts.
- Add special positions to your poll worker operation, such as precinct technician, troubleshooter or rover, that are not precinct-specific. These positions allow you to bring in well-qualified volunteers from other jurisdictions.

Age requirements. Some States mandate that only registered voters may serve, which automatically disqualifies citizens under age 18 – notably, all high school students. Many jurisdictions have created special poll worker positions to circumvent this prohibition. And a number of election officials are pushing for legislation that would eliminate this requirement.

Party affiliation or nomination requirements. In some States, the law requires the political parties to nominate or designate poll workers. Deadlines for this nomination process can range from 20 to 90 days before the election. In some cases, State law specifies the date by which nominations must be made. The closer the nomination deadline is to the election, the more difficult to manage the logistics. There is less time to process applications, enter information into a database (if there is one), perform background or screening checks, and communicate with them about training. A late nomination date also means that many poll workers will probably miss training.

State law requiring an equal number of poll workers from each party in the polling place presents many difficulties. Corporations or civic organizations may not feel comfortable asking their employees or members to identify their affiliation publicly. Poll workers often recruit friends to serve with them, which may lead to "partisan imbalance." And some jurisdictions are heavily tilted to one party.

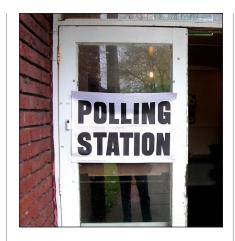
 As with strict residency requirements, if you are considering specialty outreach programs, such as working with corporations or civic groups, educate your partners at the outset about party-affiliation requirements.



- In jurisdictions where nominations are made close to the election, consider training methods that allow flexibility.
 For example, offer a take-home video or DVD, or consider developing an online training course.
- Consider adding non-partisan positions to your poll worker operation that will allow recruiting outside the party nomination process. Non-partisan positions might include student poll workers, precinct technicians or bilingual translators.

Evaluation

Track the level of poll worker vacancies in the weeks before the election and on Election Day to assess the impact of strategies and/or advocate for funding to take strategies to a new level.



Appendix

Section 1 Samples

Sample #1, Page 59: Drop-Down List used to Code Poll Workers by Source, Los Angeles County, CA

Sample #2, Page 60: LA County's "World of Difference" application

Sample #3, Page 61: Harris County Texas application/brochure combo

Sample #4, Page 62: Johnson County, Kansas fact flyer

Sample #5, Page 63: Johnson County poster

Sample #6, Page 64: King County poster

Sample #7, Page 65: Missouri/Truman poster

Sample #8, Page 66: NASS "Help Carry the Torch" poster

Sample #9, Page 67: "Full-Service" Poll Worker Website (Arlington County, VA)

Sample #10, Page 68: Website where potential poll worker data enters information into the online application

Sample #11, Page 69: Radio PSA used in the Washington, D.C., metropolitan area.

Sample: #12, Page 70: News coverage, Milwaukee Journal Sentinel January 7, 2007

Sample #13, Page 71: Letter from San Diego County ROV

Sample #14, Page 72; Kansas City, MO Sign-up Brochure at the Polls

Sample #15, Page 73: Montgomery County, MD Sign-up Sheet at the Polls

Sample #16, Page 74: Augusta-Richmond County poster

Sample #17, Page 75: King County "Ask Me: I Speak Chinese" button

Sample #18, Page 76: LA's multilingual tally card

Sample #19, Page 77: King County, WA "Play a Role in Delivering Democracy" flyer

Sample #20, Page 78: "ML Requests on File" tracking chart, Los Angeles County (Excel spreadsheet and bar chart)

Sample #21, Page 79: Making Voting Popular (MVP) Thank you letter to corporate partner, KS/MO

Sample #22, Page 80: Champions of Democracy Letter to Participant, Franklin County, OH

Sample #23, Page 81: Certificate of Completion Wayne Community College, City of Detroit, MI

Sample #24, Page 82: Letter to Churches, Cuyahoga County, OH

Sample #25, Page 83: Sample Notice for Church Bulletin, Cuyahoga County, OH

Sample #26, Page 84: "Make Voting Popular" Recruiting Letter to Participating Organizations, Kansas/Missouri Metropolitan Area

Sample #27, Page 85: Milwaukee's City Mayor letter to City Managers

Sample #28, Page 86-87: Board of Commissioners Resolution creating a County PW program, Cuyahoga County, OH

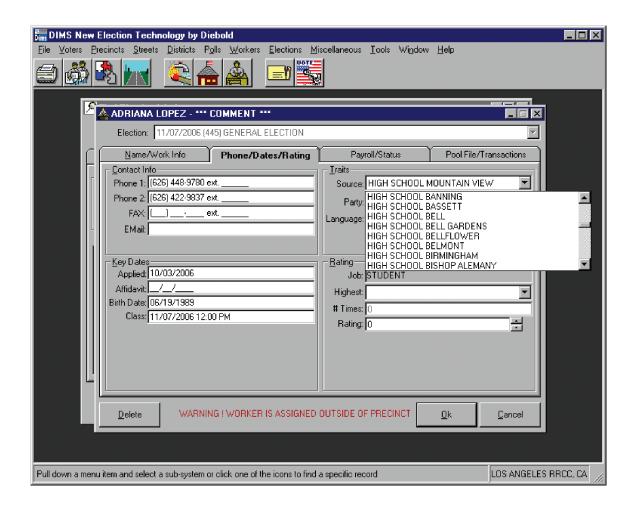
Sample #29, Page 88: Recruiting Poll Workers with Disabilities: Photo from Pasadena, CA polling place

Sample #30, Page 89: Detroit, MI skill set

Sample #31, Page 90: Detroit Public School memo to teachers

This guidebook contains sample documents used by various State and local election jurisdictions. The U.S. Election Assistance Commission has published these documents with the express permission of its owner. These documents are intended to be representative of relevant election administration practice throughout the nation and to illustrate the concepts being described in the text. The inclusion of these samples in this guidebook does not constitute an endorsement by the U.S. Election Assistance Commission. Additionally, as State law varies and is subject to change, readers are cautioned to obtain legal advice prior to adopting any new policy, procedure or document.

Sample #1: Drop-Down List used to Code Poll Workers by Source, Los Angeles County, CA



Sample #2: LA County's "World of Difference" application

Next Election Day You Can Make a World of Difference!!!

When: June 6, 2006 Primary Election

Where: A Polling Place Near You.

Who: Must be 18, a U.S. Citizen and a Registered Voter

What: \$100 stipend for Inspectors

\$80 stipend for Clerks

plus \$25 Training Class Bonus

Interested? PLEASE CALL: 1-(800) 815-2666 / Option 7

- OR -

Fill out the application on the reverse side of this flyer and mail to:

LA County Registrar-Recorder/County Clerk

12400 E. Imperial Highway

Polls & Officers Section Room 6211

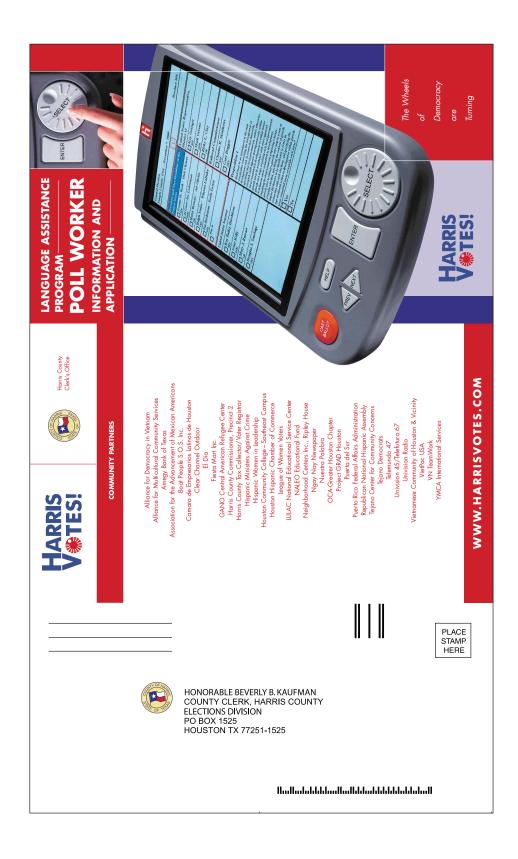
Norwalk, CA 90650

- OR -

Check out our website, www.lavote.net, Click on "Take the Pollworker Plunge".



Sample #3: Harris County Texas application/brochure combo



Sample #4: Johnson County, Kansas fact flyer



Election Worker News Johnson County Election Office

Fall 2006

Volume 3

Big News — Pay Increase for Election Workers \$135 for SJ's and \$110 for EW's



November General Election 11-07-06 Countywide

- Election Worker Refresher Training Sessions
- Oct 14, Saturday 9 am to Noon, Olathe North High School
 Oct 21, Saturday 9 am to Noon, Olathe North High School

New Election Worker Training Sessions

- Oct 18, Wednesday 1 pm to 4 pm, Election Office
- Oct 21, Saturday 2 pm to 5 pm, Election Office
- Oct 24, Tuesday 9 am to Noon, Election Office
- Oct 26, Thursday 9 am to Noon, Election Office
- Oct 28, Saturday 9 am to Noon, Election Office
- Oct 28, Saturday 2 pm to 5 pm, Election Office



Practice Makes Perfect

- Nov 2 thru 4, Thursday, Friday, Saturday 10 am to 3 pm daily
- Overland Park Central Resource Library, Lenexa Community Center, Salvation Army - Olathe

Supervising Judge Mandatory Pre-Election Meeting

- Nov 4, Saturday 9 am or 1 pm, Election Office
- Nov 5, Sunday 9 am or 1 pm, Election Office



On-Line Training

You will be notified in your assignment letter if you are eligible to participate in the On-Line Training Program.

Coming in 2007 —

February Primary Election 2-27-07 If needed

April General Election 4-03-07 Countywide - Definite





 JCCC Trustees, Water District #1, Merriam and Monticello Drainage Districts, Unified School Districts—229, 230, 231, 232, 233, 512

Patriotic Apparel

To purchase a **VOTE** shirt, click on the "For Election Workers" Tab on the website.

Adopt A Polling Place



This is an opportunity for your club, organization or church group to raise needed funds. You can donate your earnings from working Election Day to your chosen organization. Please contact us for further information.

Join the Star Search Club or the Torch Club!

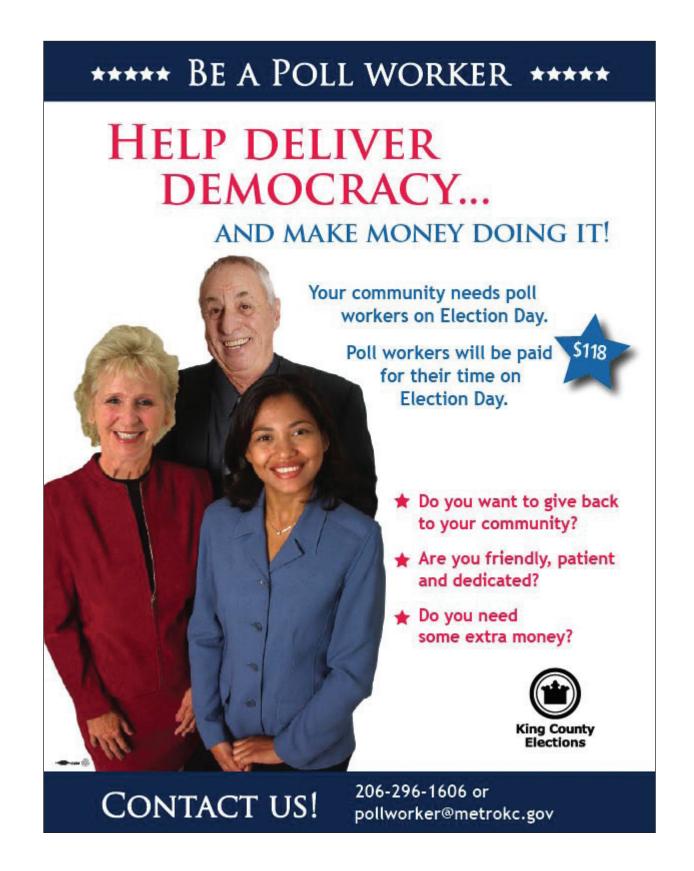
- Please be alert to friends who you think would make good Election Workers.
- Ideal workers are patriotic, intelligent, friendly, detail-oriented, and courteous.
- Contact us at 715-6836 to have an Election Worker packet mailed to them.

Johnson County Election Office | 2101 E Kansas City Rd | Olathe, KS 66061 913.782.3441 | Fax: 913.791.1753 | www.jocoelection.org | Email: election@jocoelection.org

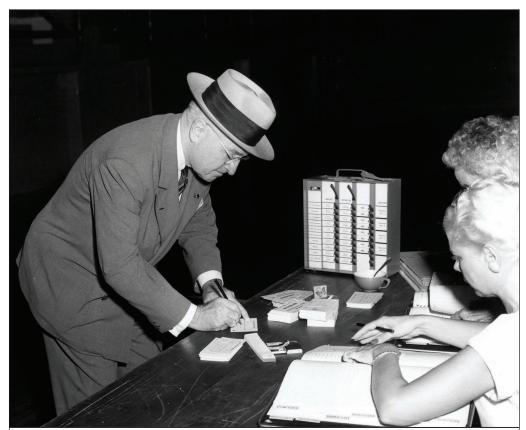
Sample #5: Johnson County poster



Sample #6: King County poster



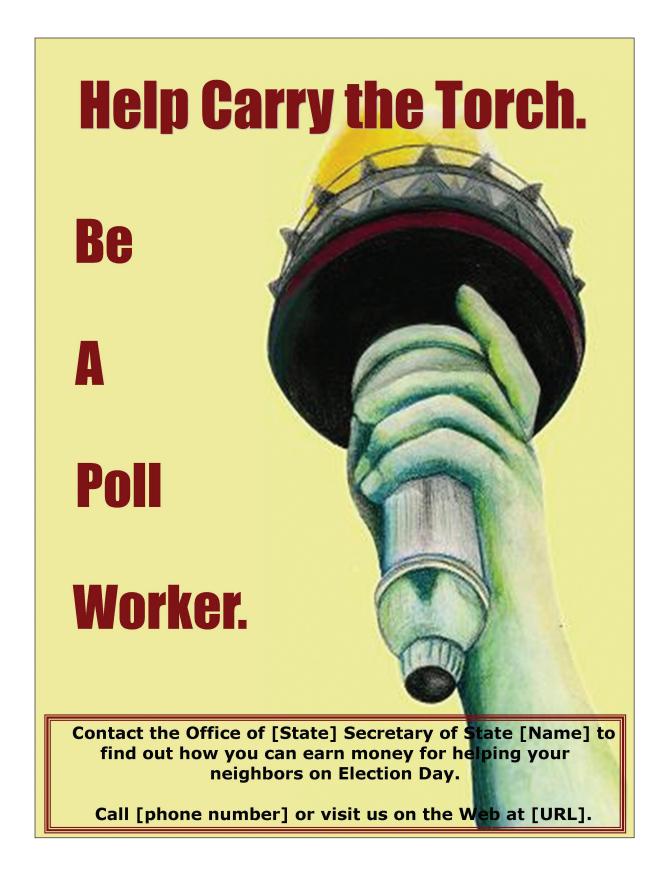
Sample #7: Missouri/Truman poster



Poll workers assist Harry S. Truman in the April 1956 election



www.sos.mo.gov/pollworker 800.669.8683 Sample #8: NASS "Help Carry the Torch" poster



Sample #9: "Full-Service" Poll Worker Website (Arlington County, VA)

WELCOME TO THE HOME PAGE FOR ARLINGTON COUNTY'S ELECTION OFFICERS!

Each year, the Arlington County Electoral Board appoints over 600 citizens to serve as election officers at the polls on Election Days. This section of our web site serves as an information source for those individuals.

If you are not an appointed Election Officer and are interested in serving as one, please see our **Work at the Polls** page where you can learn more about this position and complete an online application. You may also find it useful to read our FAQ section.

The Election Officers' Home Page

This is a work in progress, and we will be adding new features and updates from time to time. Your feedback is important to us!

What can you do from your Home Page?

Download forms: Did you misplace your Response or

Affirmation form? Do you need to change your payroll withholding amounts? See the Forms section.

Read our newsletter: The most recent volumes of your print newsletter, Arlington Election Notes, are available online.

Evaluate your experience: Tell us what worked, and what didn't, during your recent Election Day experience. Have questions answered: Read our FAQ (Frequently Asked Questions) section to find the answers to most basic questions about working at the polls.

Training Information: Training schedules and the ability to make class reservations online are available here.

ON THIS PAGE

2006 Elections Precinct Assignments Training Information New in 2006

RELATED RESOURCES

Apply to Work at the Polls Election Officer Forms Evaluate Your Experience Training Information Newsletters Election Officer FAQ Contact Us Election Resources

Sample #10: Website where potential poll worker data enters information into the on-line application

Election Judge Application Check all boxes that apply: ☐ I want to serve as a Democratic judge. ☐ I want to serve as a Republican judge. ☐ Political affiliation does not matter to me.
I would like more information, please call me.
I am fluent in: C Spanish C Chinese
(if applicable)
Name:
Address:
Village/City:
State:
Zip (5 digits only):
Daytime Phone:
Evening Phone:
<u>S</u> ubmit
Consider developing an automated function where the potential pollworker receives an email, thanking them for their interest and attaching information such as a brochure or training schedule.

Sample #11: Radio PSA used in the Washington, D.C., metropolitan area.

PSA #3 (30 seconds.):

"Hello, I'm Willard Scott. Over 2000 people in the metropolitan area are needed to work at the polls on Election Day. Your community needs citizens who:

- Are registered voters in the jurisdiction in which they live;
- Have plenty of stamina for a long, exciting day; and
- Enjoy meeting people and serving the community.

Bilingual speakers who are fluent in English and Spanish are especially needed.

Be part of Election Day and support your community by serving at a polling place near you. Interested? Contact your local Board of Elections at xxx xxx xxxx to sign up.

Sample: #12: News coverage, Milwaukee Journal Sentinel January 7, 2007

Campaign seeks poll workers League says ranks are dwindling

By AMY RINARD arinard@journalsentinel.com

Posted: Jan. 7, 2007

The League of Women Voters of Wisconsin is seeking computer-savvy teenagers and people of color in a recruiting campaign for poll workers needed to replace the dwindling corps of mostly older workers that have staffed polling places for decades.

"That's the civic-minded generation," league President Andrea Kaminski said of the retired people who have been the mainstay of local elections.

"People who have been poll workers do a remarkable job, but it's long hours with even some heavy lifting, and it is difficult." Pay varies widely and is mostly nominal. In Milwaukee, it's \$85 per day.

As election laws, equipment and procedures have become more complex and more dependent on electronic machines, elections officials around the state have reported that more of their older, longtime poll workers are resigning.

The campaign, already under way in Dane County, targets teens as young as 16 to serve as poll workers because young people are less apt to be intimidated by computerized election equipment. "Some of the older poll workers are hesitant to use the high-tech voting machines," Kaminski said. "Young people are likely to approach computer equipment with no fear."

Equally important in recruiting young people as poll workers, she said, is getting them involved in the civic life of their communities and elections in the hope that they will become life-long voters. The law provides that, starting at age 16, high school students with good grades and permission from their parents and schools may serve as poll workers.

The campaign will work with teachers to help organize poll workers at schools, Kaminski said.

Reaching out to minorities

The campaign also is to reach out to African-American churches and organizations of minority business owners to recruit people of color.

Kaminski said that in many communities around the state, poll workers tend to be white and might not represent the majority of voters using the polling places where they are assigned.

"A more diverse work force will make the polls a more welcoming place," she said.

Louise Petering, co-president of the Milwaukee chapter of the league, said her group was thinking of launching the campaign in Milwaukee County before the April election. She said that a Marquette University official has expressed interest in publicizing the recruitment effort at the university, and that some local league members were enthusiastic about the campaign.

"There definitely is a need," Petering said. Sue Edman, executive director of the Milwaukee Election Commission, had said that after the November election, a number of the city's longtime poll workers said they would not be back. The city needs more than 1,800 poll workers in a high-turnout election.

Edman said the city would launch its own recruiting effort after the April election. She said it would include asking non-profit groups to "adopt" polling places, to be staffed by the groups' supporters, who would donate their city paychecks to benefit their charitable organizations.

Sample #13: Letter from San Diego County ROV



TIM McNAMARA Asst. Registrar of Voters



Fax:
REGISTRAR OF VOTERS
5201 Ruffin Road, Suite I, San Diego, California 92123-1693
Toll I

Office:

(858) 565-5800 (858) 694-2955

(858) 694-3441

May 22, 2006

<<John Doe>>
<<123 Front St>>
<<San Diego, CA 92137>>

Dear << Joe Smith>>,

Your neighborhood needs your help.

With the June 6, 2006 Statewide Primary Election only a few weeks away, those who have volunteered to serve at the polls located in your particular neighborhood on Election Day are willing and committed, but, at this point, are too few in number.

They are going to need help. Would you consider joining them as a poll worker?

If you've ever given thought to serving your neighborhood and community in this way, this would be a good time. If you can give your time, we will give you the training, the opportunity to work side by side with your neighbors or friends and, more than likely, meet some neighbors you never met before.

You'll play perhaps the most fundamental and vital role in the democratic process ... assisting the voters in your neighborhood in casting their ballot. You even receive a stipend – recently increased to \$75 to \$150, depending on assignment – for being part of a team of fellow poll workers working to "make democracy happen" in your area.

So, if you are willing and able, it's time to ride to the rescue of those dedicated souls who've already committed to serve on Election Day, June 6th.

It is a long day – usually 6 a.m. to about 9:30 p.m. – but you'll hit the sack that night knowing you accomplished something worthwhile that directly benefited the folks in your own community. And you might just have some fun at the same time.

So, give us a call at (858) 565-5800 or email your name and phone number to us at ROVMAIL@SDCOUNTY.CA.GOV and we'll get back to you ASAP.

Sincerely,

MIKEL HAAS Registrar of Voters

Sample #14: Kansas City, MO Sign-up Brochure at the **Polls**

Kansas City Board of Election Commissioners 1828 Walnut Ste. 300 Kansas City, Missouri 64108 816.842.4820 Fax: 816.472.4960 Absentee Fax: 816.221.3348 www.kceb.org kceb@kceb.org

Join the Election Worker Team!

Please consider being a part of our team on election day!

On election day, over 1,200 election worker are needed to serve the voters of Kansas City. within Jackson County. This presents a great opportunity to serve your community and be part of the election process.

Worker Team by completing the Election Worker form and mailing or faxing it to our office. Our address and fax number is

Election workers are the Gatekeepers of our democracy!

Adopt a Poll **Fundraiser**

Your favorite group or charity may be interested in our great fundraising program!

- Your participation in this partnership will promote civic responsibility, support the your group!
- Share your day...and your pay!
- Members of your organization would attend a three hour training session and
- Following the election, team members would donate their earnings to their organization 's fundraising project.
- It's a great way to give back to your community and raise funds for your or-

Contact the Election Judge Department at 816.842.4820, ext. 228 or ext. 229.

www.kceb.org



How to **Become** an **Election**

Worker

General Information

Qualifications

- Citizen of the United States
- Resident of Kansas City, Missouri Assigns duties to election judges
 Registered to vote at current address
- Available to work in any part of the city

Compensation

- Election Judge: \$100.00
- Supervising Judge: \$125.00
- Training session: \$30.00

- · Election workers report to their assigned location no later than 5 am to prepare for 6 am poll opening
- Following the 7:00 pm close of polls, all election workers assist Supervising Judges in closing poll site

Election Judge Responsibilities

- Assist Supervising Judges and share responsibilities of operating poll site, including, but not limited to:
 - ► Opening and setting up poll
 - ▶ Posting signs

 - ► Assisting voters as needed
 - ► Issuing "I Voted" stickers
 - ► Assist Supervising Judges in closing

Supervising Judge Responsibilities

- Responsible for operations at poll
- · Notifies election office of absences
- Provides direction in setting up of poll
- Officially opens poll at 6:00 am
- Manages processing of voters
- Officially closes poll at 7:00 pm
- Besponsible for return of voted ballots and designated supplies to specified location

Training

- Mandatory attendance at at a three hour
- Training pay applicable only if work election
- Take home Election Judges Training Manual is provided

Benefits of Becoming an Election Worker

- Learning about and assisting others in the
- Showing your civic pride
- · Giving back to the community
- Personally contributing to timely, free fair, honest and accurate elections
- · Promoting public trust and confidence in the
- Earning extra dollars!

Sample #15: Montgomery County, MD Sign-up Sheet at the Polls

Primary □		Notice: Voters 2006	General □
	tion in the space	ces below. The Chief Judge v	print your name, phone number vill return the information to the
Chief Judges:	Please place this sign-up form on the Voter Information Table and direct voters who are interested to complete the information requested. Please return this form in the Document Jacket.		
Name		Phone Number	Party Affiliation
S:\Elections\06 PP Forms 06 Election Judge Sign-u			On Line:

Sample #16: Augusta-Richmond County poster



STUDENT POLL WORKER PROGRAM 2004

CAN YOU ANSWER YES TO THESE QUESTIONS?

DO YOU HAVE A GPA OF AT LEAST 2.5?

HAVE YOU EITHER COMPLETED OR ARE YOU CURRENTLY ENROLLED IN A US HISTORY CLASS?

ARE YOU AT LEAST 16 YEARS OLD?

THEN YOU CAN.....

BE A POLL WORKER DURING THE PRESIDENTIAL ELECTION ON NOVEMBER 2, 2004

EARN UP TO \$75 FOR SERVING

GET AN UP CLOSE LOOK AT DEMOCRACY IN ACTION

FOR MORE INFORMATION CONTACT:

Room #

Sample #17: King County "Ask Me: I Speak Chinese" button



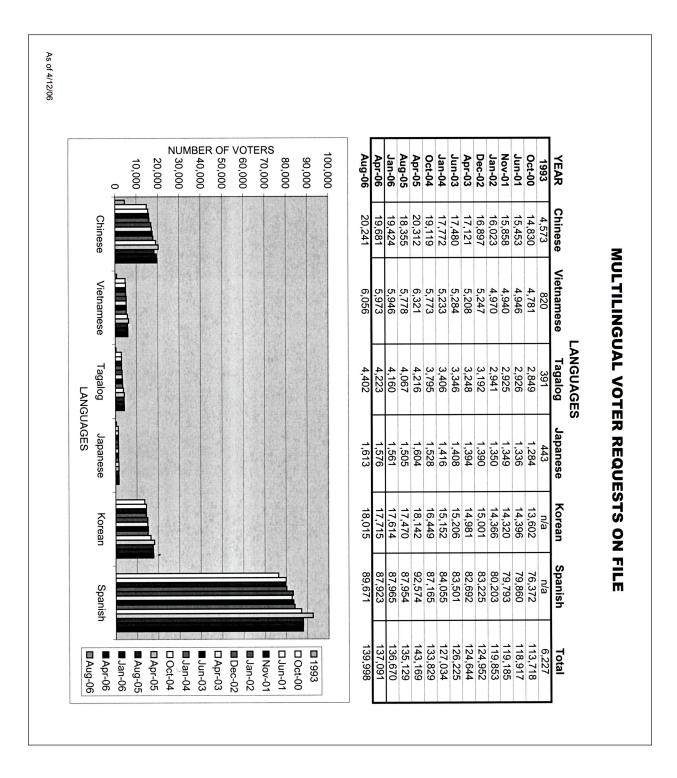
Sample #18: LA's multilingual tally card

BUMOtoota サージャン Registrar-recorder/county clerk	PRECINCT NUMBER: Inspectors! On Election Day, please help us keep track of how many voters requested assistance in (1) another language in order to vote and (2) voters who required other special assistance: (Examples: Mandarin IHT HII Wheelchair Users: III) Chinese/Mandarin Spanish Chinese/Cantonese Tagalog Japanese Vietnamese Vietnamese No request in any language.	
If you needed an <i>additional</i> Pollworker in any language, please specify below: Language	Other Language (Please specify): Voters using wheelchairs Blind, visually or hearing impaired voters (PLEASE RETURN IN GREEN STRIPE ENVELOPE) (See Reverse Side)	
BUMOto ota 共一の Bo Phieu LOS ANGELES COUNTY REGISTRAR-RECORDER/COUNTY CLERK	Inspectors! On Election Day, please help us keep track of how many voters requested assistance in (1) another language in order to vote and (2) voters who required other special assistance: (Examples: Mandarin W	
If you needed an <i>additional</i> Pollworker in any language, please specify below: Language	Voters using wheelchair Blind, visually or hearing impaired voters (PLEASE RETURN IN GREEN STRIPE ENVELOPE) (See Reverse Side)	

Sample #19: King County, WA "Play a Role in Delivering Democracy" flyer



Sample #20: "ML Requests on File" tracking chart, Los Angeles County (Excel spreadsheet and bar chart)



Sample #21: Making Voting Popular (MVP) Thank you letter to corporate partner, Kansas, MO



Art Brisbane

Honorary Chairpersons

Steve Rose

Clay County Election Board Tiffany Ellison, Drrector Norma Gorsett, Director

100 West Mississippi Liberty, Missouri 64068 (816) 415-8683 (816) 792-5334 Fax

Platte County Election Board Mary Beth Erickson, Director Wendy Flannigan, Director 409 Third Street Platte City, Missouri 64079 (816) 858-3344/3345/3341 (816) 858-3387 Fax

P.O. Box 296 Election Commissioner
2101 E. Kansas City Road
Independence, Missouri 64051 Olathe, Kansas 66061-7032
(816) 521-4600 (913) 782-3441
(816) 521-4609 Fax (913) 791-1753 Fax

 Jackson County Election Board Bob Nichols, Director
 Johnson County Election Office Kansas City Election Board Connie Schmidt
 Sharon V. Turner, Director Ray S. James, Director

 P.O. Box 296
 2101 E. Kansas City Road
 1828 Wahnut St. Ste. 300

 Independence, Missouri 64051
 Olathe, Kansas 66601-7032
 Kansas City, Missouri 64108

 (816) 521-4600
 (913)782-3441
 (816) 842-4820

 (816) 521-4609 Fax
 (913) 791-1753 Fax
 (816) 472-4960 Fax

Wyandotte County Election Office Patricia A. Rahija Election Commissioner 9400 State Avenue Kansas City, Kansas 66112 (913) 334-1414 (913) 299-6213 Fax

November 25, 1998

Ms. Sharon Obenland H & R Block 4500 Main Kansas City, Missouri 64108

Dear Sharon:

On behalf of the election officials in the Greater Kansas City Metropolitan area, please accept our thanks for your company's participation in the Making Voting Popular program.

We are glad to report that the election worker recruitment initiative was a huge success. Over 200 individuals were assigned as new election workers in the bi-state area on the November 3, 1998 election

Following is a listing of employees from your company who worked in the election:

Jovce Harris Mary Ann Merle

Jim Reicher Phil Reicher Linda Shelly

We appreciate your response to our plea for help and your help made a difference! Your employees contributed to our efforts to make the election process more efficient. As a charter member of the Making Voting Popular program, we would like to express our appreciation for your support by presenting you with the enclosed certificate. Individual certificates have also been mailed to your staff members.

Again, thank you for your participation. We look forward to working with you in future elections as part of the **Making Voting Popular** program!

Sincerely,

Sharon V. Turner Missouri MVP Coordinator

Enclosure: Certificate

Sample #22: Champions of Democracy Letter to Participant, Franklin County, OH



BOARD OF ELECTIONS

Matthew M. Damschroder, Director Dennis L. White, Deputy Director

Dear Champions of Democracy Participant;

Thank you for allowing your employees to participate in the Franklin County Board of Elections Champions of Democracy program as Precinct Election Officials. We would not have had as successful an Election Day in November 2005 without your support.

Champions of Democracy began in the fall of 2004 and has created multiple partnerships between the Board of Elections and local corporations, civic organizations, and government agencies. The result: more than 300 people were placed as precinct election officials in the last election.

This year the Board of Elections will implement a new touch screen voting system required by recent federal and state laws. To assist us in this process, we hope to increase the number of our Champions of Democracy partnerships as well as the number of individual employee participants at the polls through this program. We trust that we can count on your continued support.

The Board of Elections is committed to making your partnership as a Champion of Democracy as easy and as beneficial as possible for you and your employees/members. Training for your employees as a precinct election official is available during the course of several weeks at various times of the day and on weekends. For organizations that recruit 25 or more people, Board of Elections staff will train them at your location. To promote your participation in this important program, your employees will be permitted to wear tasteful clothing with your organization's logo while at the polls on Election Day. In addition, your company will be publicly recognized by the Board of Elections through our annual Champions of Democracy advertisement in the Columbus Dispatch.

We respectfully request your organization's continued participation in the Champions of Democracy program in 2006 for both the May 2 and November 7 elections. In the next few weeks we will be following up with you to discuss how we can partner together and enable your employees/members to "Take a Day for Democracy!" If you have any questions, please do not hesitate to contact us at 614/462-5352.

Sincerely,

Renee Klco Precinct Election Official Manager Lillian Williams Public Relations Manager

FRANKLIN COUNTY BOARD OF ELECTIONS 280 East Broad Street Columbus, Ohio 43215 (614) 462-3100 (614) 462-3489 FAX

www.FranklinCountyOhio.gov/BOE

BOARD MEMBERS
William A. Anthony, Jr., Chairman
Michael F. Colley, Esq.
Kimberly E. Marinello
Carolyn C. Petree

Sample #23: Certificate of Completion Wayne Community College, City of Detroit, MI



Sample #24: Letter to Churches, Cuyahoga County, OH



Robert T. Bennett Chairman

Director

Edward C. Coaxum, Jr. Sally D. Florkiewicz Loree K. Soggs L. Michael Vu Gwendolyn Dillingham Deputy Director

September 19, 2006

Dear Church Official,

In effort to recruit quality poll workers for the November 7, 2006 General Election, the Cuyahoga County Board of Elections is teaming up with the County, Municipalities, Corporations, Unions and Community Organizations requesting their participation in our recruitment efforts.

The Board of Elections must employ over 7000 temporary workers on Election Day to serve our community at the polls. To aid in the process we are asking our community partners to assist in recruitment efforts.

Members of the Recruitment and Outreach Department at the Board of Elections are available to attend or host recruitment events conveniently at our partnering agencies, city halls, corporations, and community centers.

The responsibilities of our Poll Workers and Election Day Technicians are demanding yet enriching. Our poll workers are responsible for opening and closing polling locations, providing voters with proper instructions to cast their ballot, ensuring all Election Laws are followed, and providing a beneficial service to the citizens of Cuyahoga County. The rate of pay for a poll worker is \$172.10 (Judge) or \$182.10 (Presiding Judge). Election Day Technicians are our technical set up, take down and trouble shooting employees at the polling locations and the rate of pay for them is \$225.

Attached to this letter is a bulletin that we would like you to place in your congregation newsletter/bulletin and post, along with the colored flyer, throughout your church building.

Thank you for your continued participation in the election process.

Sincerely,

Recruitment and Outreach Assistant



Sample #25: Sample Notice for Church Bulletin, Cuyahoga County, OH



Robert T. Bennett Chairman

Edward C. Coaxum, Jr. Sally D. Florkiewicz

Loree K. Soggs

L. Michael Vu Gwendolyn Dillingham Deputy Director

FOR USE IN A BULLETIN OR POST ON BULLETIN BOARD

The Cuyahoga County Board of Elections is seeking individuals willing to work the November 7, 2006 General Election. We have two opportunities available for participation:

- Election Day Technicians assist us as technical support for the electronic voting devices at the polling locations. Election Day Technicians are required to attend an eight hour training class and will be paid \$225.00.
- Poll Workers assist us in duties relating to the administration of the election. Poll Workers are required to attend a four hour training class and will be paid \$172.10.

If you are interested in working on Election Day, please contact the Board of Elections Poll Worker Department at 216-443-3277.



Sample #26: "Make Voting Popular" Recruiting Letter to Participating Organizations, Kansas/Missouri Metropolitan Area



Art Brishane

Honorary Chairpersons

Steve Rose

Clay County Election Board Tirfany Ellison, Drrector Norma Gorsett, Director 100 West Mississippi Liberty, Missouri 64068 (816) 415-8683 (816) 792-5334 Fax

Platte County Election Board Mary Beth Erickson, Director Wendy Flannigan, Director 409 Third Street Platte City, Missouri 64079 (816) 858-3344/3345/3341 (816) 858-3387 Fax

| Jackson County Election Board | Bob Nichols, Director | Connie Schmidt | Connie Schmidt | Sharon V. Turner, Director | Charlene Davis, Director | P.O. Box 296 | Independence, Missouri 64051 | (816) 521-4600 | Fax | (913) 791-1753 Fax | (816) 472-4960 Fax | (8

Wyandotte County Election Office Patricia A. Rahija Election Commissioner 9400 State Avenue Kansas City, Kansas 66112 (913) 334-1414 (913) 299-6213 Fax

Dear MVP Participant,

Thank you for your interest in the **Making Voting Popular** program. With your help, we will make a difference in the voting process. In the interest of time, we are faxing information to you and request that your response be faxed to us also.

Enclosed please find the following:

- 1. A letter from the Secretary of State expressing appreciation for your commitment to the program.
- 2. An Election Worker Information form to be given to employees who may consider working in the program.
- 3. An Election Worker Questionnaire to be completed by each employee in your company who will participate in the program.
- 4. An MVP flyer to post on your bulletin board. Please give us a call if you would like to receive a color poster(s) for your office. You may contact Patty Murphy at 816-842-4820 ext. 229.

Please complete an Election Worker Questionnaire for each employee in your organization who will work in the Making Voting Popular program and fax as follows:

Missouri employees: MVP Program

Missouri Office

Kansas employees:

MVP Program Kansas Office

816 472-4960

913 791-1753

Upon receipt of your Election Worker Questionnaires, we will forward a copy of the appropriate training schedule for your employees.

If you have questions or would like additional information, please contact Sharon Turner in Missouri at 842-4820 ext. 238 or Connie Schmidt in Kansas at 782-3441 ext. 3303.

Thank you for your support and welcome to the **Making Voting Popular** program!

Sample #27: Milwaukee's City Mayor letter to City Managers



Mayor, City of Milwaukee

In preparation for the September 12th Primary Election and November 7th General Election, I am asking you to forward the names of your personnel who will be assisting at the polls to Ms. Susan Edman at sedman@milwaukee.gov by Monday, July 31, 2006.

Approximately 400 managers (pay grade 4 and above) are needed. Of these, 200 will be asked to work from 3:00 p.m. - 11:00 p.m. and expected to reconcile election records and deliver all related documents to the Election Commission by 11:00 p.m. on the night of the Election. The remainder will work 6:30 a.m. - 8:30 p.m. and serve as quality assurance managers.

To ensure adequate poll worker coverage at our 200 sites, non-management employees are also invited to serve as poll workers on a voluntary basis subject to their department head's approval based on staffing needs. If they are scheduled to work on Election Day, they would be released to work as a poll worker and paid by their department at their straight time rate of pay. Those employees choosing to participate will be expected to work 6:30 a.m. - 2:30 p.m. No overtime is allowed. If Election Day falls on their regular off day, they may volunteer on their off day for a 7 or 14 hour shift and be paid the poll worker compensation.

Additionally, the City Attorney's Office recently issued an opinion which allows city employees to serve as poll workers with compensation while on a pre-approved vacation day, Sick Leave Incentive Day or Compensatory time off day. City employees electing this option should contact the Election Commission directly at 286-3491.

Attendance at a two hour training class (on City time) is required. A training and availability schedule will be forwarded to all employees serving on City time.

Please share this information with your staff and reply as requested. Thank you for your cooperation and assistance in assuring a smooth Election.

Sincerely,

Tom Barrett Mayor, City of Milwaukee

Sample #28: Board of Commissioners Resolution creating a County PW program, Cuyahoga County, OH

The Board of County Commissioners of Cuyahoga County, Ohio

Resolution in support HB 262

Authorizing Poll Worker Leave
Providing for a paid day for Cuyahoga County employees to work the day of November 7,
2006 for the Board of Elections in Cuyahoga County.

WHEREAS: The Board of County Commissioners has been asked by the Cuyahoga County Board of Elections for county employees to work election day, November 7, 2006; and

WHEREAS, The Board of County Commissioners believes in the election process and wants to encourage our employees to vote and participate more fully in the process, and

WHEREAS, The Board of County Commissioners is supportive of the efforts of the Cuyahoga County Board of Elections efforts to provide a seamless, efficient election day for the voters of Cuyahoga County.

NOW,THEREFORE, BE IT RESOLVED that pursuant to HB 262 and ORC Section 3501.28, the BOCC establishes the following guidelines for county employees to work for the Cuyahoga County Board of Elections on November 7, 2006 as poll workers;

Each agency Director will solicit their own employees to work on Election Day. The agency Directors shall determine the number of employees that may be permitted to work at the polls without unduly compromising the agency's work on Election Day.

Each employee's request to participate shall be given equal consideration. Selection shall be at the Director's discretion and based on the department's operational needs.

To be eligible to participate, employees must sign a written agreement that is approved by the Director or his/her designee. This agreement shall stipulate the length of service required and that there shall be no additional monetary compensation or compensatory or exchange time. Should the employee choose to attend training courses during the employee's regular working hours, such leave is not covered under the Poll Worker Leave provisions and requires a prior request and authorization for leave with vacation, personal or compensatory pay. Leave without pay will not be permitted to attend Poll Worker training courses.

Sample #28: Board of Commissioners Resolution creating A County PW program (page 2), Cuyahoga County, OH

The completed forms will be forwarded to The Office of Human Resources, who shall serve as the repository of these forms. The Office of Human Resources shall create a document for the Board of Elections listing names, addresses, and telephone numbers of participating employees, along with any other relevant information requested by the BOE.

Each employee will complete a Poll Worker Leave Verification Form according to the directions contained therein and shall return that document to their supervisor the day following the election.

To facilitate participation by BOCC employees who are represented by Labor Unions, the BOCC Division of Labor Relations is authorized to obtain the agreement if the unions based on the terms outlined above.

Other elected officials and appointing authorities are encouraged to allow their employees this same opportunity participate under these terms as permitted by ORC 3501.28 to facilitate a flawless election day this year.

This resolution is adopted solely for the November 7th, 2006 election day in Cuyahoga County.

Sample #29: Recruiting Poll Workers with Disabilities: Photo from Pasadena, CA polling place



Sample #30: Detroit, MI skill set

SUPER POLLWORKER Pastor's Pick

A person in this position will be trained to handle election day operational troubleshooting responsibilities in any of the assigned polling location. He or she will be accountable to ensure that the precincts as assigned, are functioning competently in serving Detroit's voters on Election Day.

Minimum Qualifications:

Registered Voter in the County of Wayne

The person must posses the following attributes:

- 1. Excellent organizational and customer service skills
- 2. Managerial/supervisory/coaching and time-management skills
- 3. Result-oriented and follow up skill
- 4. City's image-conscious (The Big Picture)

RESPONSIBLITIES

Oversee Election Day precinct(s) operation in <u>one</u> polling location as assigned. Upon completion of three (3) days of intensive training, each super poll worker must have adequate skills to perform the following essential functions:

- 1. (a) Supervise opening of each precinct
 - (b) Processing of Voters
 - (c) Closing the Polls

2. Have knowledge of the Qualified Voter File (QVF):

- (a) Identifying Voter names, understanding different codes in the QVF lists and how to process a coded voter.
- (b) Understand precinct poll book review; ensuring that vital pieces of information is correctly and completely entered.
- (c) Knowledge about the different Affidavits and the one to use for a specific situation.

3. Understanding Provisional Balloting Processes:

- (a) Who must vote provisionally and why
- (b) What documents must be completed
- (c) Handling completed provisional ballots

4. Reconciling (balancing) precinct counts:

- (a) Poll book
- (b) Highlighted names in QVF
- (c) Completed applications to vote.

5. Knowledgeable about the precinct challenging processes:

Differences between a Challenger, Poll Watcher and Poll Observer

- (a) Process of appointing challengers
- (b) Roles and responsibilities of official challengers
- (c) Challengers Do's and Don'ts
- (d) Process of challenging a ballot

6. Precinct election day closing processes:

- (a) Generating election day results
- (b) Removing of the Memory Card
- (c) Sealing of all envelopes and transfer cases
- (d) Transporting of envelopes to Department of Elections

Sample #31: Detroit Public School memo to teachers

May 2, 2006

pran

Dear Educator:

I want to thank you, as well as, all other members of my Detroit Federation of Teachers (DFT) family for the support and encouragement that I have been privileged to receive.

One of my goals as the city clerk/chairperson of the Election Commission of this great city is to restore the voters' confidence in the integrity of Detroit's elections. The way to achieve this is to enhance the quality of our service delivery through reorientation of our field workforce.

The purpose of this correspondence is to solicit your assistance as an educator to serve in the capacity of a super poll worker. This is a newly created supervisory position for all polling locations in Detroit. The person in this position upon completion of three training sessions at the Wayne County Community College District (our partner), will be the leader of the operation in the assigned polling location. I strongly believe that as educators, our training placed us in a unique advantage as professionals to serve in these positions.

Compensation for this position is \$275.00 (Two hundred and seventy five dollars) per election. If you are interested, please complete the attachment below and return to the:

Detroit Department of Elections 2978 West Grand Boulevard Detroit, Michigan 48202 Attention: Ms. Marina Lee

If you have any question or need additional clarification concerning this matter, please, feel free to contact Mrs. Rachel Jones at (313) 876-0221 or Mr. U. Edwin Ukegbu at (313) 876-0233. Please feel free to extend this information to other educators who may express interest.

Again, thank you for your support and I look forward to your consideration to serve in this position

Sincerely,

Janice M. Winfrey, City Clerk/ Chairperson Detroit Election Commission